# County of Washington, Pennsylvania

Primary Government Financial Statements and Required Supplementary and Supplementary Information

Year Ended December 31, 2011 with Independent Auditor's Report



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# YEAR ENDED DECEMBER 31, 2011

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#### Independent Auditor's Report

Board of County Commissioners County Controller County of Washington, Pennsylvania

We have audited the accompanying primary government financial statements (financial statements) of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County of Washington, Pennsylvania (County), as of and for the year ended December 31, 2011, which collectively comprise the basic financial statements of the County's primary government as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

The financial statements do not include financial data for the County's legally separate component unit. Accounting principles generally accepted in the United States of America require the financial data for the component unit to be reported with the financial data of the County's primary government unless the County also issues financial statements for the financial reporting entity that include the financial data for its component unit. The County has not issued such reporting entity financial statements. Because of this departure from accounting principles generally accepted in the United States of America, the assets, liabilities, net assets, revenues, and expenses of the aggregate discretely presented component unit, would have been reported as \$130,624,695, \$115,785,014, \$14,839,681, \$2,439,453 and \$1,808,749, respectively. In our opinion, because of the omission of the discretely presented component unit, as discussed previously, the financial statements referred to previously do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the aggregate discretely presented component unit, as discussed previously the financial statements referred to previously do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the aggregate discretely presented component unit of the County, as of December 31, 2011, or the changes in financial position thereof for the year then ended.

Further, in our opinion, the financial statements referred to previously present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information for the primary government of the County, as of December 31, 2011, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund, the Health Choices, Mental Health/Mental Retardation, and Human Services Special Revenue Funds, and the Debt Service Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Board of County Commissioners County Controller County of Washington, Pennsylvania Independent Auditor's Report Page Two

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension information, and OPEB information on pages i through xi and 56 through 60, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements as a whole. Supplementary information listed in the table of contents is presented for the purpose of additional analysis and is not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The supplementary information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

# Maher Duessel

Pittsburgh, Pennsylvania August 15, 2012

#### Management's Discussion and Analysis

The following Management's Discussion and Analysis (MD&A) of the County of Washington's (County) financial statements provides an overview of the financial performance for the year ended December 31, 2011. It is recommended that it be read in conjunction with the basic financial statements and the accompanying notes to those statements.

The MD&A is designed to focus on the current year's activities and resulting changes in the County's financial position.

#### **Financial Highlights**

The General Fund reported an ending fund balance of \$19,784,459, a decrease of \$207,904 from 2010.

The County had \$48,837,131 of general obligation debt as of December 31, 2011. This represents a decrease of \$1,375,238 from 2010.

The County had \$16.7 million in unrestricted net assets as of December 31, 2011, a decrease of \$2.9 million from the previous year.

The County established a trust fund for other post-employment benefits. The balance of the trust fund at December 31, 2011 was \$4,370,189.

The County has a bond rating of A+ from Standard & Poor's.

The County's real estate millage remained at 24.9 mills.

#### **Overview of the Financial Statements**

The MD&A is intended to serve as an introduction to the County's basic financial statements, which consist of three components:

- 1) Government-wide financial statements
- 2) Fund financial statements
- 3) Notes to the primary government financial statements

The basic financial statements present two different views of the County and will be explained in more detail later in this narrative. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the County.

#### **Government-wide Financial Statements**

Government-wide financial statements provide information on governmental and business-type activities in a manner similar to the private sector. The two government-wide financial

statements are the Statement of Net Assets and the Statement of Activities. Fiduciary activities, whose resources are not available to finance County programs, are excluded from these statements.

The Statement of Net Assets presents all of the County's assets and liabilities, recording the difference between the two as net assets. Over time, increases or decreases in net assets measure whether the County's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the County's net assets changed during 2011. Because it separates program revenue from general revenue, it shows to what extent each program relies on real estate taxes, charges for services, and intergovernmental revenues for funding.

All changes in net assets are reported using the accrual basis of accounting, similar to the method used by most private-sector companies. The accrual basis of accounting requires that revenues be reported when they are earned and expenses when goods and services are received.

Both statements report the following activities:

<u>Governmental Activities</u> - Most of the County's basic services are in this category, including General Government, Judicial, Public Safety and Human Services. Real estate taxes, charges for services, and intergovernmental revenue primarily fund these programs.

<u>Business-type Activities</u> - These include the County Health Center and 911 operations and intend to recover their costs of operations primarily through user charges.

#### **Fund Financial Statements**

Fund financial statements provide more detailed information about the County's funds with an emphasis on major funds, not the County as a whole. A fund is a group of related accounts used to maintain control over resources that have been segregated for specific activities.

The County has three types of funds:

<u>Governmental Funds</u>: These funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on expendable resources available at the end of the year.

Governmental fund statements provide a detailed short-term view of financial resources available in the near future to finance County programs.

The County maintains a multitude of individual governmental funds. The following are listed as major funds:

General Fund Health Choices Fund Mental Health/Mental Retardation Fund Human Services Fund Debt Service Fund

These have been identified as major funds based on criteria set forth in Government Accounting Standards Board (GASB) Statement No. 34. Financial data for remaining governmental funds are combined into a single presentation labeled Other Governmental Funds.

<u>Proprietary Funds</u>: Proprietary funds are financed and operated in a manner similar to private business enterprises in which costs are recovered primarily through user charges. The type of proprietary fund that the County uses for its Health Center and 911 operations is an Enterprise Fund.

<u>Fiduciary Funds</u>: The County is the trustee, or fiduciary, for its employees' pension plan. In addition, the County is also responsible for agency funds, which represent clearing accounts for assets held by the County in its role as custodian until funds are allocated to private parties, organizations, or government agencies to which they belong. Fiduciary activities are reported in a similar manner to proprietary funds in a Statement of Fiduciary Net Assets and a Statement of Changes in Fiduciary Net Assets. All fiduciary activities are excluded from the County's governmentwide financial statements because the assets of these funds are not available to support County programs.

<u>Notes to the Primary Government Financial Statements:</u> Notes to the primary government financial statements provide additional information essential to a full understanding of the detail provided in the government-wide and fund financial statements. The notes begin on page 17 of this report.

<u>Required Supplementary Information:</u> Following the basic financial statements is additional Required Supplementary Information (RSI) that further explains and supports information in the financial statements.

#### **Government-wide Statement of Net Assets**

The following table summarizes the Statements of Net Assets as of December 31, 2011 and compares it to 2010.

#### **Summary of Net Assets**

	Governmen	nt Activities	Business-ty	pe Activities			
	2011	2010	2011	2010			
Assets:							
Current and other assets	\$ 49,188,799	\$ 45,414,153	\$ 10,465,946	\$ 10,837,015			
Capital assets	60,886,609	57,945,718	12,494,674	12,440,833			
Total Assets	\$ 110,075,408	\$ 103,359,871	\$ 22,960,620	\$ 23,277,848			
Liabilities:							
Current liabilities	\$ 25,276,107	\$ 21,656,812	\$ 4,734,607	\$ 7,021,478			
Other liabilities	45,203,016	46,311,864	235,000	460,000			
Total Liabilities	70,479,123	67,968,676	4,969,607	7,481,478			
Net Assets:							
Invested in capital assets, net							
of related debt	15,663,957	11,756,579	12,034,674	11,765,833			
Restricted	7,228,399	4,029,078	-	-			
Unrestricted	16,703,929	19,605,538	5,956,339	4,030,537			
Total Liabilities and Net Assets	\$ 110,075,408	\$ 103,359,871	\$ 22,960,620	\$ 23,277,848			

#### Net Assets

For 2011, net assets of government activities increased by \$4,205,090 to \$39,596,285. Unrestricted net assets, funds available for operations or payment of long-term debt, decreased by \$2,901,609.

#### **Infrastructure Assets**

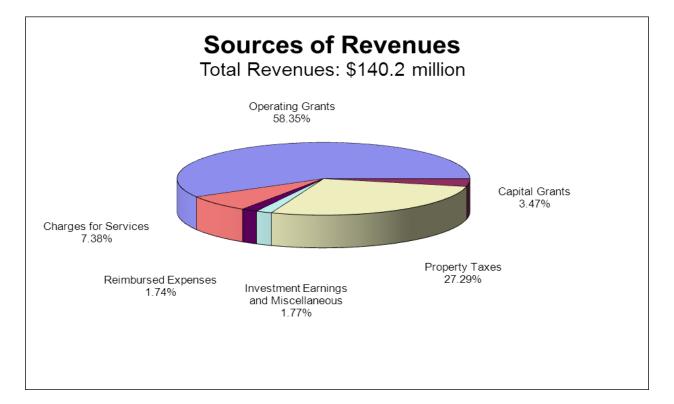
The County's total assets at December 31, 2011, were \$133,036,028. Of this amount, \$73,381,283 is in capital assets, which includes infrastructure. Historically, infrastructure has not been reported or depreciated in the government-wide financial statements.

GASB Statement No. 34 requires that all capital assets, including infrastructure, be valued and reported within the governmental activities column of the governmentwide financial statement. This statement does permit reporting in two stages. Prospective reporting of infrastructure (Stage #1) is required during the first year, with retroactive reporting (Stage #2) required by the year ended December 31, 2006. The County elected to implement both Stage #1 and Stage #2 in 2003.

## Summary of Changes in Net Assets Years Ended December 31, 2011 and 2010

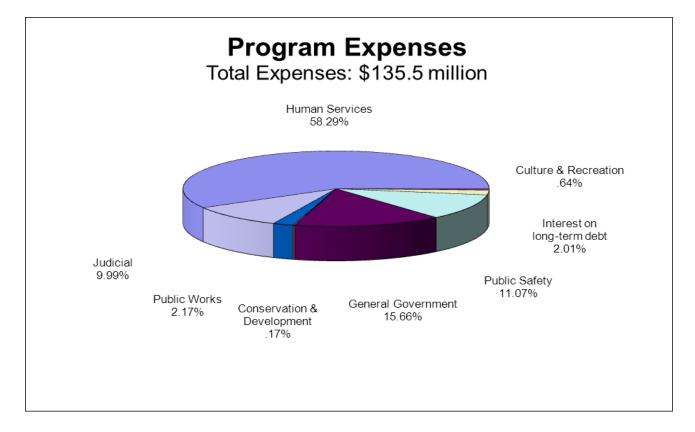
	Governmer	nt Activities	Business-ty	pe Activities		
	2011	2010	2011	2010		
P						
Revenues:						
Program revenues: Charges for services	\$ 10,345,172	\$ 10,582,770	\$ 28,450,653	\$ 27,434,442		
Operating grants and contributions	\$ 10,343,172 81,791,640	\$ 10,382,770 82,459,766	\$ 28,430,033 1,927,864	\$ 27,434,442 637,424		
Capital grants and contributions	4,857,760	1,676,822	2,631,471	2,195,519		
Capital grants and contributions	4,837,700	1,070,822	2,031,471	2,195,519		
General revenues:						
Property taxes	38,253,161	37,661,517	-	-		
Investment earnings	161,806	281,783	14,029	24,285		
Reimbursed expenses	2,444,725	1,974,781	-	-		
Miscellaneous	2,314,353	3,716,566				
Total Revenues	140,168,617	138,354,005	33,024,017	30,291,670		
Expenses:						
General government	21,229,327	19,610,066	-	-		
Judicial government	13,538,054	14,041,582	-	-		
Public safety	15,007,774	15,817,893	4,772,691	4,729,603		
Public works	2,947,938	1,775,961	-	-		
Human services	78,989,716	80,204,904	26,506,683	26,411,477		
Culture and recreation	860,985	619,154	-	-		
Conservation and development	212,359	196,840	-	-		
Interest on long-term debt	2,727,374	2,584,843				
Total Expenses	135,513,527	134,851,243	31,279,374	31,141,080		
Excess (Deficiency) of Revenues over						
Expenses Before Transfers	4,655,090	3,502,762	1,744,643	(849,410)		
Transfers	(450,000)	(500,000)	450,000	500,000		
Change in Net Assets	4,205,090	3,002,762	2,194,643	(349,410)		
Net Assets - Beginning	35,391,195	32,388,433	15,796,370	16,145,780		
Net Assets - Ending	\$ 39,596,285	\$ 35,391,195	\$ 17,991,013	\$ 15,796,370		

## **Governmental Activities**



The following chart shows the composition of revenues for the year ended December 31, 2011:

Total government-wide revenues of \$140.2 million were derived primarily from program-based operating grants, representing 58.35% of the total. Real estate taxes made up the second largest source of revenue at 27.29%.



The following chart graphically depicts the government-wide program expenses for the year ended December 31, 2011:

#### **Net Cost of Government Activities**

The following table presents a summary of expenses, program revenues, and the net cost of services before taxes, investment earnings, and other income. Total expenses were \$135.5 million with a net cost of services of \$38.5 million.

	Expe	enses	Program	Revenues	Net Cost of Services			
	2011	2010	2011	2010	2011	2010		
General Government	\$ 21,229,327	\$ 19,610,066	\$ 4,150,014	\$ 3,744,434	\$ 17,079,313	\$ 15,865,632		
Judicial	13,538,054	14,041,582	6,359,772	6,842,156	7,178,282	7,199,426		
Public Safety	15,007,774	15,817,893	2,008,762	1,668,655	12,999,012	14,149,238		
Public Works	2,947,938	1,775,961	3,426,502	1,255,084	(478,564)	520,877		
Human Services	78,989,716	80,204,904	79,639,274	81,343,705	(649,558)	(1,138,801)		
Culture and Recreation	860,985	619,154	79,267	246,775	781,718	372,379		
Conservation and Development	212,359	196,840	1,330,981	325,482	(1,118,622)	(128,642)		
Debt service	2,727,374	2,584,843			2,727,374	2,584,843		
Total	\$ 135,513,527	\$ 134,851,243	\$ 96,994,572	\$ 95,426,291	\$ 38,518,955	\$ 39,424,952		

#### Net Cost of the County's Governmental Activities Years Ended December 31, 2011 and 2010

#### **Financial Analysis of County's Funds**

The County uses fund accounting to ensure compliance with finance-related legal requirements.

#### **Governmental Funds**

For the year ended December 31, 2011, the County had combined ending fund balances of \$29,005,710, an increase of \$233,433 from 2010.

The General Fund is the chief operating fund of the County. Unless otherwise required by statute, contractual agreement, or policy, all County revenues and expenditures are recorded in the General Fund. At the end of 2011, the total General Fund balance was \$19,784,459, a decrease of \$207,904 from 2010. An increase in expenditures related to the establishment of a trust fund for other post-employment benefits was the reason for the decrease in fund balance.

General Fund revenues decreased by \$5,848 during 2011, from \$67,371,605 to \$67,365,757, while expenditures in the fund increased from \$58,893,372 to \$64,953,077. Health insurance and pension-related costs were the two largest increases.

The Health Choices Fund was designed to introduce an integrated and coordinated health care delivery system to serve medical assistance recipients requiring medical, psychiatric, and substance abuse services through a capitated, mandatory managed-care program. The Health Choices Fund had a year-end balance of \$3,894,571, an increase of \$581,545 from 2010.

The Mental Health/Mental Retardation Fund had a year-end balance of \$0. All funds received were expended to provide services to MH/MR clients. Revenues in this fund increased to \$11,669,903 from \$11,854,326 and expenditures decreased from \$12,224,326 to \$12,039,903. Beginning with fiscal year 2009-2010, the Pennsylvania Department of Public Welfare stopped allocating Mental Retardation waiver funds to the counties and began making direct payments to providers.

The Human Services Fund provides social services to eligible County residents and is funded by state and federal grants. The 2011 fund balance increased by \$322,600 to \$1,038,652.

The Debt Service Fund is used for the payment of long-term debt not associated with the proprietary funds. The year-end fund balance decreased by \$67,807 to \$1,655,130.

#### **Proprietary Fund**

The County maintains two proprietary funds, both Enterprise Funds, to finance the County Health Center and 911 operations. These Enterprise Funds provide the same type of information found in government-wide financial statements but in greater detail.

Total net assets of the Washington County Health Center at December 31, 2011, were \$12,850,230, an increase of \$2,913,932 from 2010. The facility had operating income of \$532,270 for 2011. The occupancy rate was over 95% in the 288-bed facility.

Total net assets of Emergency Communication 911 operations were \$5,140,783, a decrease of \$719,289 from 2010. The decrease was a result of a significant reduction in grant funds from the previous year.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

#### **General Fund Changes in Budget**

This section summarizes the major factors involved in the variances in revenue and expenditure budgets. Variances are between the original and final amended budget and the final amended budget and actual General Fund amounts.

The annual budget is adopted in accordance with the County Code of the Commonwealth of Pennsylvania. Budgets are adopted on a departmental basis. During the course of the year, circumstances may occur which require a departmental budget to be increased. The Board of Commissioners, at a public meeting, must approve any adjustment that changes a department's total budget.

#### **Expenditures and Other Financing Uses Variances**

At the final meeting of the year, \$511,000 was allocated to departments anticipated to exceed their original budgets. Of this amount, the largest adjustment was for interfund transfers. The overall variance between the actual expenditures and the final budget was a negative variance of \$227,487.

#### **Revenue Variances**

Variances between actual revenue and budgeted revenue for the year reflected a positive variance in the amount of \$1,559,392. This was due to increases in real estate tax collections and charges for services.

#### **Capital Assets and Debt Administration**

The County's investment in capital assets, net of accumulated depreciation, amounted to \$73,381,283 as of December 31, 2011.

	Governmen	tal Activities	Business-ty	pe Activities	Balances as o	f December 31
	2011	2010	2010 2011 2010		2010 2011	
Land and improvements	\$ 4,889,030	\$ 3,759,301	\$-	\$ -	\$ 4,889,030	\$ 3,759,301
Buildings and improvements	24,619,007	25,683,780	5,935,650	4,834,525	30,554,657	30,518,305
Furniture, fixtures, and equipment	5,447,019	5,615,064	6,477,607	6,884,579	11,924,626	12,499,643
Infrastructure	20,745,432	21,244,098	-	-	20,745,432	21,244,098
Construction in progress	5,186,121	1,643,475	81,417	721,729	5,267,538	2,365,204
Total	\$ 60,886,609	\$ 57,945,718	\$ 12,494,674	\$ 12,440,833	\$ 73,381,283	\$ 70,386,551

#### Summary of Capital Assets Years Ended December 31, 2011 and 2010

Highlights of amounts expended in 2011 for major capital assets include:

- \$440,000 for development at the County Airport.
- \$1,300,000 for renovations to County Buildings.
- \$800,000 for improvements to the County Parks.
- \$2,100,000 for improvements to County Bridges.

#### Long-Term Debt

As of December 31, 2011, the County had outstanding debt of \$48,837,331. This was a decrease of \$1,375,238 from the previous year.

	Government	tal Activities		Business-ty	pe Ac	Totals				
	2011	2010		2011		2011		2010	2011	2010
General obligation bonds Lease rental debt	\$ 39,022,307 9,354,824	\$ 39,601,647 9,935,722	\$	\$   460,000 		\$ 460,000		675,000	\$ 39,482,307 9,354,824	\$ 40,276,647 9,935,722
Total	\$ 48,377,131	\$ 49,537,369	\$	460,000	\$	675,000	\$ 48,837,131	\$ 50,212,369		

#### Outstanding Debt as of December 31, 2011 and 2010

#### **Economic Factors and the 2012 Budget**

The real estate tax rate for 2012 remained at 24.9 mills.

The County's 2012 annual required contribution to the Retirement Fund is \$3,503,988.

The \$182 million consolidated budget for 2012 remains the same as 2011.

#### **Contacting the County's Financial Management**

This financial report is designed to provide citizens, taxpayers, investors, customers, and creditors with a general overview of the County's finances and to demonstrate accountability for the funds it receives. Questions concerning the report or requests for additional information should be directed to:

Washington County Controller's Office Courthouse Square, Suite 403 100 West Beau Street Washington, PA 15301

## STATEMENT OF NET ASSETS

#### DECEMBER 31, 2011

	G	overnmental	B	usiness-type	
		Activities		Activities	 Total
Assets					
Cash and cash equivalents	\$	32,591,373	\$	4,707,823	\$ 37,299,196
Residents' and other restricted funds		-		162,097	162,097
Receivables:					
Taxes receivable, net of allowance		2,149,959		-	2,149,95
Internal balances		259,881		(259,881)	
Due from other governments		9,057,806		4,171,308	13,229,11
Interest and other		2,305,789		1,620,500	3,926,28
Loans receivable		2,197,091		-	2,197,09
Prepaid assets and other		214,383		64,099	278,48
Fixed assets not being depreciated		1,330,271		81,417	1,411,68
Fixed assets, net of accumulated depreciation		35,379,701		12,413,257	47,792,95
Infrastructure assets not being depreciated		4,264,150		-	4,264,15
Infrastructure assets, net of accumulated depreciation		19,912,487		-	19,912,48
Deferred bond issue costs		412,517		-	 412,51
Total Assets		110,075,408		22,960,620	 133,036,02
Liabilities					
Accounts payable		9,581,983		1,172,344	10,754,32
Accrued payroll and related liabilities		1,996,211		1,227,381	3,223,59
Accrued interest payable		509,244		-	509,24
Unearned revenue		3,826,334		39,465	3,865,79
Net other post-employment benefits obligation		3,579,116		1,908,320	5,487,43
Residents' and other restricted funds		-		162,097	162,09
Derivative liability		2,594,712		-	2,594,71
Borrowing payable - swaption		1,068,507		-	1,068,50
Bonds payable:		<u> </u>			,,-
Amount due within one year		2,120,000		225,000	2,345,00
Amount due in more than one year		46,257,331		235,000	46,492,33
Net discount on bonds		(7,013)		-	(7,01
Deferred refunding loss		(1,047,302)		-	 (1,047,30
Net bonds payable		47,323,016		460,000	47,783,01
Total Liabilities		70,479,123		4,969,607	 75,448,73
Net Assets					
Invested in capital assets, net of related debt		15,663,957		12,034,674	27,698,63
Restricted for:		, - , ,		, ,	,,
Debt Service		1,655,130		-	1,655,13
Health Choices		3,894,571		-	3,894,57
Human services		1,038,652		-	1,038,65
Liquid fuels		640,046		-	640,04
Unrestricted		16,703,929		5,956,339	 22,660,26
Total Net Assets	\$	39,596,285	\$	17,991,013	\$ 57,587,29

#### STATEMENT OF ACTIVITIES

#### YEAR ENDED DECEMBER 31, 2011

	Program Revenues Net (I						Net (Expense) Revenue and Change in Net Assets							
				Operating					nt					
	Charges for			Grants and Grants and				Governmental	Business-type					
Functions/Programs	Expenses		Services	C	ontributions	C	ontributions	Activities	Activities	Total				
Primary Government:														
Governmental activities:														
General government - administration	\$ 21,229,327	\$	3,514,443	\$	392,743	\$	242,828	\$ (17,079,313)	\$ -	\$ (17,079,313)				
General government - judicial	13,538,054		4,409,757		1,950,015		-	(7,178,282)	-	(7,178,282)				
Public safety	15,007,774		1,004,168		1,004,594		-	(12,999,012)	-	(12,999,012)				
Public works and enterprises	2,947,938		161,301		-		3,265,201	478,564	-	478,564				
Human services	78,989,716		1,194,986		78,444,288		-	649,558	-	649,558				
Culture and recreation	860,985		60,517		-		18,750	(781,718)	-	(781,718)				
Conservation and development	212,359		-		-		1,330,981	1,118,622	-	1,118,622				
Interest on long-term debt	2,727,374				-		-	(2,727,374)	-	(2,727,374)				
Total governmental activities	135,513,527		10,345,172		81,791,640		4,857,760	(38,518,955)		(38,518,955)				
Business-type activities:														
Washington County Health Center	26,506,683		27,004,049		1,735,714		668,630	-	2,901,710	2,901,710				
Emergency Communication 911	4,772,691		1,446,604		192,150		1,962,841		(1,171,096)	(1,171,096)				
Total business-type activities	31,279,374		28,450,653		1,927,864		2,631,471		1,730,614	1,730,614				
Total Primary Government	\$ 166,792,901	\$	38,795,825	\$	83,719,504	\$	7,489,231	(38,518,955)	1,730,614	(36,788,341)				
	Hotel tax Interest Rents and royalt Payments in lieu Investment gain Reimbursed exp Miscellaneous Transfers	ties of tax (loss) oenses	on swaption	rposes,	net of uncolle	ctible	S	38,253,161 1,326,141 161,806 2,123,805 148,411 (1,773,017) 2,444,725 489,013 (450,000)	14,029 - - - 450,000	38,253,161 1,326,141 175,835 2,123,805 148,411 (1,773,017) 2,444,725 489,013				
	Total gener	ral reve	enues					42,724,045	464,029	43,188,074				
		Chang	ge in Net Assets	6				4,205,090	2,194,643	6,399,733				
	]	Net As												
		Beg	inning of year					35,391,195	15,796,370	51,187,565				
		End	of year					\$ 39,596,285	\$ 17,991,013	\$ 57,587,298				

#### BALANCE SHEET - GOVERNMENTAL FUNDS

#### DECEMBER 31, 2011

Assets	General	 HealthMental Health/HumanChoicesMental RetardationServices						G	Other overnmental Funds	Total Governmental Funds	
Cash and cash equivalents	\$ 18,178,593	\$ 4,240,241	\$	4,741,325	\$	1,046,692	\$	1,571,277	\$	2,813,245	\$ 32,591,373
Receivables: Taxes receivable, net of allowance	1,971,116							178,843			2,149,959
Due from other governments	4,950,033	-		397,685		1,512,325		75,000		- 1,112,464	2,149,939 8,047,507
Interest and other	1,308,864			359,288		891		75,000		636,746	2,305,789
Loans receivable	-	-		-		-		2,197,091		-	2,197,091
Total receivables	8,230,013	 -		756,973		1,513,216		2,450,934		1,749,210	14,700,346
Due from other funds	1,279,604	-		-		-		-		37,376	1,316,980
Prepaids and other	150,631	-		-		-		-		63,752	214,383
Interfund advances receivable	493,787	-		-		-		-		-	493,787
Total Assets	\$ 28,332,628	\$ 4,240,241	\$	5,498,298	\$	2,559,908	\$	4,022,211	\$	4,663,583	\$ 49,316,869
Liabilities and Fund Balance											
Liabilities:											
Accounts payable	\$ 4,627,529	\$ 345,670	\$	1,746,726	\$	1,483,217	\$	-	\$	1,378,841	\$ 9,581,983
Accrued payroll and related liabilities	1,794,709	-		42,539		17,524		-		141,439	1,996,211
Deferred revenue	2,088,555	-		3,708,595		20,479		2,367,081		7,668	8,192,378
Due to other funds	37,376	-		438		36		-		8,950	46,800
Advances due to other funds		 -		-		-		-		493,787	493,787
Total Liabilities	8,548,169	 345,670		5,498,298		1,521,256		2,367,081		2,030,685	20,311,159
Fund Balance:											
Nonspendable:											
Inventories and prepaids	150,631	-		-		-		-		63,752	214,383
Advances	493,787	-		-		-		-		(493,787)	-
Restricted for:								1 (55 120			1 (55 120
Debt service Health Choices	-	- 3,894,571		-		-		1,655,130		-	1,655,130 3,894,571
Human services	-	5,894,571		-		1,038,652		-		-	1,038,652
Liquid fuels	-	-		-		1,058,052		-		640,046	640,046
Committed for:	-	-		-		-		-		040,040	040,040
Capital projects	_	_		_		_		_		1,847,231	1,847,231
Hazardous materials	-	-		-		-		-		183,409	183,409
Airport operations	-	-		-		-		-		22,283	22,283
Assigned for:										,	22,205
Encumbrances	78,192	-		-		-		-		91,155	169,347
Unassigned	19,061,849	 -		-		-		-		278,809	19,340,658
Total Fund Balance	19,784,459	 3,894,571		-		1,038,652		1,655,130		2,632,898	29,005,710
Total Liabilities and Fund Balance	\$ 28,332,628	\$ 4,240,241	\$	5,498,298	\$	2,559,908	\$	4,022,211	\$	4,663,583	\$ 49,316,869

#### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS

#### DECEMBER 31, 2011

Total Fund Balance - Governmental Funds									
Amounts reported for governmental activities in the statement o because:	f net assets are different								
Capital assets used in governmental activities are not financial are not reported as assets in governmental funds. The cost infrastructure is \$100,069,698 and the accumulated depreciation	of the assets including	60,886,609							
Property taxes receivable will be collected next year but are a soon enough to pay for the current period's expenditures and, t the funds.		2,168,953							
Amounts loaned that will be collected in future years but are soon enough to pay for the current period's expenditures and, t the funds.		2,197,091							
Government funds report the effect of issuance costs, premium items when debt is first issued, whereas these amounts are defer statement of net assets.		1,466,832							
The statement of net assets reports the effect of derivative ir whereas these amounts are not recorded in the government fund		(3,663,219)							
Long-term liabilities, including bonds payable, accrued i employment benefits obligation, are not due and payable in therefore, are not reported as liabilities in the funds. Long-ter consist of:	the current period and,								
Bonds payable Accrued interest	\$ (48,377,								
	on bonds (509, ment benefits obligation (3,579,								
Total Net Assets - Governmental Activities	Total Net Assets - Governmental Activities								

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

#### YEAR ENDED DECEMBER 31, 2011

	General	Health Choices	Mental Health/ Mental Retardation	Human Services	Debt Service	Other Governmental Funds	Total Governmental Funds
Revenues: Taxes	\$ 35.095.089	s -	s -	s -	\$ 3.086.089	s -	\$ 38,181,178
Intergovernmental	\$ 35,095,089 19,118,856	\$ 36,696,322	\$ - 10,698,462	ء - 14,417,461	\$ 3,080,089	\$ - 6,702,032	\$ 38,181,178 87,633,133
Charges for services	9,924,859	30,090,322	954,261	14,417,401	-	384,894	11,264,014
Fines and forfeits	126,234	-	934,201	-	-	384,894	126,234
Interest	117,254	19,793	3,100	8,939	626	12,394	162,106
Other	2,983,465	19,795	14,080	8,865	402,674	1,013,324	4,422,408
Other	2,985,405		14,080	8,803	402,074	1,015,524	4,422,408
Total revenues	67,365,757	36,716,115	11,669,903	14,435,265	3,489,389	8,112,644	141,789,073
Expenditures:							
Current:							
General government - administration	9,958,468	-	-	-	-	-	9,958,468
General government - judicial	11,190,269	-	-	-	-	2,658,336	13,848,605
Public safety	14,977,362	-	-	-	-	94,473	15,071,835
Public works and enterprises	-	-	-	-	-	2,932,225	2,932,225
Human services	16,378,447	36,134,570	12,039,903	14,112,665	-	-	78,665,585
Culture and recreation	199,362	-	-	-	-	-	199,362
Conservation and development	315,667	-	-	-	-	-	315,667
Other	11,933,502	-	-	-	-	-	11,933,502
Debt service:							
Principal	-	-	-	-	2,045,000	-	2,045,000
Interest and fiscal charges	-	-	-	-	1,708,809	-	1,708,809
Capital projects						4,472,611	4,472,611
Total expenditures	64,953,077	36,134,570	12,039,903	14,112,665	3,753,809	10,157,645	141,151,669
Excess (Deficiency) of Revenues							
Over Expenditures	2,412,680	581,545	(370,000)	322,600	(264,420)	(2,045,001)	637,404
Other Financing Sources (Uses):							
Sale of capital assets	5,578	-	-	-	-	-	5,578
Real estate refunds	(156,162)	-	-	-	-	-	(156,162)
Loan repayment	-	-	-	-	196,613	-	196,613
Operating transfers in	-	-	370,000	-	-	1,661,101	2,031,101
Operating transfers out	(2,470,000)					(11,101)	(2,481,101)
Total other financing sources (uses)	(2,620,584)		370,000		196,613	1,650,000	(403,971)
Net Change in Fund Balance	(207,904)	581,545	-	322,600	(67,807)	(395,001)	233,433
Fund Balance:							
Beginning of year	19,992,363	3,313,026		716,052	1,722,937	3,027,899	28,772,277
End of year	\$ 19,784,459	\$ 3,894,571	<u>\$ -</u>	\$ 1,038,652	\$ 1,655,130	\$ 2,632,898	\$ 29,005,710

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### YEAR ENDED DECEMBER 31, 2011

Net Change in Fund Balance - Governmental Funds		\$ 233,433
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital outlays (net of deletions)	\$ 5,956,195	
Less: Depreciation expense	(3,015,304)	2,940,891
Some taxes will not be collected for several months after the County of Washington's year-end; they are not considered as "available" revenues in the governmental funds. Deferred revenues increased by this amount during the year.		146,983
Loan repayments that will be collected in future years and, therefore, are not considered as "available" revenues in the governmental funds. Deferred revenues		,
decreased by this amount during the year.		(93,305)
The issuance of long-term obligations (e.g., bonds, leases, loans) provides current financial resources to governmental funds, while the repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term obligations and related items.		1.052.016
		1,052,816
Investment income and loss related to derivative instruments is recognized within the statement of activities. This amount represents the change in the investment in		
derivative instruments during the year.		(1,806,376)
Liabilities incurred for post-employment benefits are not due and payable in the current period and, therefore, are not reported in the funds.		1,723,670
Interest on long-term obligations in the statement of activities differs from the amount reported in the governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the statement of activities, interest expense is recognized as the interest accrues, regardless of when it is due. The change in accrued interest is		
shown here.		 6,978
Change in Net Assets of Governmental Activities		\$ 4,205,090

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

## YEAR ENDED DECEMBER 31, 2011

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
Revenues:				
Taxes	\$ 34,513,236	\$ 34,513,236	\$ 35,095,089	\$ 581,853
Intergovernmental	19,681,629	19,681,629	19,118,856	(562,773)
Charges for services	8,850,500	8,850,500	9,924,859	1,074,359
Fines and forfeits	120,000	120,000	126,234	6,234
Interest	200,500	200,500	117,254	(83,246)
Other	2,440,500	2,440,500	2,983,465	542,965
Total revenues	65,806,365	65,806,365	67,365,757	1,559,392
Expenditures:				
Current:				
General government - administration	10,747,117	10,747,117	9,958,468	788,649
General government - judicial	11,373,345	11,373,345	11,190,269	183,076
Public safety	16,214,939	16,214,939	14,977,362	1,237,577
Human services	17,156,076	17,156,076	16,378,447	777,629
Culture and recreation	199,512	199,512	199,362	150
Conservation and development	325,668	325,668	315,667	10,001
Other	8,708,933	8,708,933	11,933,502	(3,224,569)
Total expenditures	64,725,590	64,725,590	64,953,077	(227,487)
Excess (Deficiency) of Revenues				
Over Expenditures	1,080,775	1,080,775	2,412,680	1,331,905
Other Financing Sources (Uses):				
Sale of capital assets	6,000	6,000	5,578	(422)
Real estate refunds	(200,000)	(200,000)	(156,162)	43,838
Operating transfers out	(2,270,000)	(2,270,000)	(2,470,000)	(200,000)
Total other financing sources (uses)	(2,464,000)	(2,464,000)	(2,620,584)	(156,584)
Net Change in Fund Balance	\$ (1,383,225)	\$ (1,383,225)	\$ (207,904)	\$ 1,175,321

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL HEALTH CHOICES SPECIAL REVENUE FUND

### YEAR ENDED DECEMBER 31, 2011

	Original and Final Budgeted Amounts	Actual Amounts	Variance With Final Budget
Revenues:			
Intergovernmental:			
State grant	\$ 36,900,000	\$35,597,124	\$ (1,302,876)
Reinvestment	900,000	1,099,198	199,198
Interest	44,200	19,793	(24,407)
Total revenues	37,844,200	36,716,115	(1,128,085)
Expenditures:			
Human services	36,704,669	36,134,570	570,099
Excess (Deficiency) of Revenues			
Over Expenditures	\$ 1,139,531	\$ 581,545	\$ (557,986)

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL MENTAL HEALTH/MENTAL RETARDATION SPECIAL REVENUE FUND

## YEAR ENDED DECEMBER 31, 2011

	Driginal and nal Budgeted Amounts	Actual Amounts	 Variance
Revenues:			
Intergovernmental	\$ 12,353,586	\$ 10,698,462	\$ (1,655,124)
Charges for services	1,205,000	954,261	(250,739)
Interest	15,000	3,100	(11,900)
Other	 	 14,080	 14,080
Total revenues	 13,573,586	 11,669,903	 (1,903,683)
Expenditures:			
Human services	 13,906,464	 12,039,903	 1,866,561
Excess (Deficiency) of Revenues Over Expenditures	 (332,878)	 (370,000)	 (37,122)
Other Financing Sources (Uses): Operating transfer in	 370,000	 370,000	 
Net Change in Fund Balance	\$ 37,122	\$ 	\$ (37,122)

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL HUMAN SERVICES SPECIAL REVENUE FUND

## YEAR ENDED DECEMBER 31, 2011

	Original and Final Budgeted Amounts	Actual Amounts	Variance
Revenues:			
Intergovernmental:			
Federal grant - CCIS daycare	\$ 4,166,598	\$ 3,935,941	\$ (230,657)
Federal grants - other human services	3,846,090	3,801,569	(44,521)
State grants - transportation	1,861,616	1,737,749	(123,867)
State grant - HSDF	388,862	316,322	(72,540)
State grant - CCIS daycare	3,846,090	3,707,326	(138,764)
State grants - other human services	885,781	918,554	32,773
Total intergovernmental	14,995,037	14,417,461	(577,576)
Interest	6,500	8,939	2,439
Other	920	8,865	7,945
Total revenues	15,002,457	14,435,265	(567,192)
Expenditures:			
Human services:			
CCIS daycare	8,031,169	7,664,423	366,746
Transportation	3,512,483	3,383,417	129,066
HSDF	380,562	305,192	75,370
Other	3,094,804	2,759,633	335,171
Total expenditures	15,019,018	14,112,665	906,353
Excess (Deficiency) of Revenues			
Over Expenditures	\$ (16,561)	\$ 322,600	\$ 339,161

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - DEBT SERVICE FUND

## YEAR ENDED DECEMBER 31, 2011

	Original an Final Budget Amounts		Variance
Revenues:			
Taxes	\$ 2,978,2		\$ 107,877
Interest	20,00	626	(19,374)
Other	767,67	402,674	(364,999)
Total revenues	3,765,88	85 3,489,389	(276,496)
Expenditures:			
Debt service:			
Principal	2,260,00	2,045,000	215,000
Interest and fiscal charges	1,733,84	42 1,708,809	25,033
Total expenditures	3,993,84	42 3,753,809	240,033
Excess (Deficiency) of Revenues			
Over Expenditures	(227,95	57) (264,420)	(36,463)
Other Financing Sources (Uses):			
Loan repayment	247,87	75 196,613	(51,262)
Net Change in Fund Balance	\$ 19,92	18 \$ (67,807)	\$ (87,725)

## STATEMENT OF NET ASSETS PROPRIETARY FUNDS

#### DECEMBER 31, 2011

	Business-type Activities - Enterprise Funds				
	Washington	Emergency			
	County	Communication	- 1		
	Health Center	911	Total		
Assets					
Current assets:					
Cash and cash equivalents	\$ 3,982,390	\$ 725,433	\$ 4,707,823		
Residents' and other restricted funds	162,097	-	162,097		
Receivables due from other governments	4,061,019	110,289	4,171,308		
Receivables - other	1,484,912	135,588	1,620,500		
Prepaid assets and other	62,648	1,451	64,099		
Total current assets	9,753,066	972,761	10,725,827		
Fixed assets not being depreciated	81,417	-	81,417		
Fixed assets, net of accumulated depreciation	7,773,103	4,640,154	12,413,257		
Total Assets	17,607,586	5,612,915	23,220,501		
Liabilities					
Current liabilities:					
Accounts payable	1,067,792	104,552	1,172,344		
Accrued payroll and related liabilities	1,096,263	131,118	1,227,381		
Due to other funds	257,795	2,086	259,881		
Deferred revenue	39,465	-	39,465		
Residents' and other restricted funds	162,097	-	162,097		
Current portion of long-term debt	225,000	-	225,000		
Total current liabilities	2,848,412	237,756	3,086,168		
Long-term liabilities:					
Net other post-employment benefits obligation	1,673,944	234,376	1,908,320		
Long-term debt	235,000	- ,	235,000		
Total long-term liabilities	1,908,944	234,376	2,143,320		
Total Liabilities	4,757,356	472,132	5,229,488		
Net Assets					
Invested in capital assets, net of related debt	7,394,520	4,640,154	12,034,674		
Unrestricted	5,455,710	500,629	5,956,339		
Total Net Assets	\$ 12,850,230	\$ 5,140,783	\$ 17,991,013		

## STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

#### YEAR ENDED DECEMBER 31, 2011

	Business-type Activities - Enterprise Funds				
	Washington	Emergency			
	County	Communication			
	Health Center	911	Total		
Operating Revenues:					
Charges for services and fees	\$ 27,004,049	\$ 1,446,604	\$ 28,450,653		
<b>Operating Expenses:</b>					
Patient/client services	25,898,193	-	25,898,193		
Public safety	-	1,888,887	1,888,887		
Depreciation	573,586	1,243,258	1,816,844		
Total operating expenses	26,471,779	3,132,145	29,603,924		
<b>Operating Income (Loss)</b>	532,270	(1,685,541)	(1,153,271)		
Non-Operating Revenues (Expenses):					
Wireless 911 grant revenue	-	1,948,851	1,948,851		
Wireless 911 grant expenses	-	(1,612,241)	(1,612,241)		
Contribution	1,377,000	192,150	1,569,150		
Loss on disposal of fixed assets	(5,432)	(28,305)	(33,737)		
State grant revenue	1,027,344	-	1,027,344		
Interest expense	(29,472)	-	(29,472)		
Interest income	12,222	1,807	14,029		
Total non-operating revenues (expenses)	2,381,662	502,262	2,883,924		
Income (Loss) Before Fund Transfers	2,913,932	(1,183,279)	1,730,653		
Capital contributions	-	13,990	13,990		
Fund transfers in	700,000	450,000	1,150,000		
Fund transfers out	(700,000)		(700,000)		
Change in Net Assets	2,913,932	(719,289)	2,194,643		
Net Assets:					
Beginning of year	9,936,298	5,860,072	15,796,370		
End of year	\$ 12,850,230	\$ 5,140,783	\$ 17,991,013		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### YEAR ENDED DECEMBER 31, 2011

	Business-type Activities - Enterprise Funds				
	Washington	Emergency			
	County	Communication			
	Health Center	911	Total		
Cash Flows From On quoting A stivition					
Cash Flows From Operating Activities:	\$ 26,480,552	\$ 1,343,754	\$ 27,824,306		
Cash payments for patient and client services	(26,882,466)	(2,012,194)	(28,894,660)		
Cash payments for patient and cheft services	(20,882,400)	(2,012,194)	(28,894,000)		
Net cash provided by (used in) operating activities	(401,914)	(668,440)	(1,070,354)		
Cash Flows From Capital and Related Financing Activities:					
Purchases of fixed assets	(1,495,272)	(395,160)	(1,890,432)		
Grant revenue	348,179	(294,177)	54,002		
Interest payments on bonds	(29,472)	-	(29,472)		
Principal payments on bonds	(215,000)		(215,000)		
Net cash provided by (used in) capital and related financing activities	(1,391,565)	(689,337)	(2,080,902)		
Cash Flows From Non-Capital Financing Activities:					
Payments for wireless expenses	-	(1,612,241)	(1,612,241)		
Receipt of wireless grant revenue	-	1,948,851	1,948,851		
Contribution	1,377,000	192,150	1,569,150		
Operating transfers in	700,000	450,000	1,150,000		
Operating transfers out	(700,000)		(700,000)		
Net cash provided by (used in) non-capital financing activities	1,377,000	978,760	2,355,760		
	<u>.</u>	<u>.</u>			
Cash Flows From Investing Activities:					
Interest received on investments	12,222	1,807	14,029		
Net Increase (Decrease) in Cash and Cash Equivalents	(404,257)	(377,210)	(781,467)		
Cash and Cash Equivalents:					
Beginning of year	4,386,647	1,102,643	5,489,290		
End of year	\$ 3,982,390	\$ 725,433	\$ 4,707,823		
Reconciliation of Operating Income (Loss) to Net Cash					
Provided by (Used in) Operating Activities:					
Operating income (loss)	\$ 532,270	\$ (1,685,541)	\$ (1,153,271)		
Adjustments to reconcile operating income (loss) to net cash					
provided by (used in) operating activities:					
Depreciation	573,586	1,243,258	1,816,844		
Change in:					
Accounts receivable	(223,607)	7,439	(216,168)		
Due from other governments	(313,653)	(110,289)	(423,942)		
Other current assets	(10,704)	126	(10,578)		
Accounts payable	(231,150)	487	(230,663)		
Due from other funds	13,763		13,763		
Due to other funds	232,919	(104)	232,815		
Net other post-employment benefits obligation	(959,140)	(112,671)	(1,071,811)		
Accrued salaries/benefits	(16,198)	(11,145)	(27,343)		
Net cash provided by (used in) operating activities	\$ (401,914)	\$ (668,440)	\$ (1,070,354)		

## STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS

### YEAR ENDED DECEMBER 31, 2011

	Pensio Trust Fund		 OPEB Trust Fund	 Agency Funds
Assets				
Cash and cash equivalents	\$	-	\$ -	\$ 6,332,105
Investments (at fair value):				
U.S. government and related obligations	17,550	-	-	-
Common stock and other	69,180	-	2,706,927	-
Corporate debt	10,494	,723	1,663,262	-
Mortgage and other asset-backed securities Receivables:	1,463	,404	-	-
Interest	301	,827	 -	 -
Total Assets	98,991	,340	 4,370,189	 6,332,105
Liabilities				
Accounts payable	73	,493	-	-
Due to other funds		-	-	1,010,299
Due to other governments		-	-	1,870,811
Escrow liability		_	 -	 3,450,995
Total Liabilities	73	,493	 -	 6,332,105
Net Assets				
Net Assets Held in Trust for:				
Pension Benefits	98,917	847	-	_
OPEB		-	 4,370,189	 -
Total Net Assets	\$ 98,917	,847	\$ 4,370,189	\$ -

## STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

#### YEAR ENDED DECEMBER 31, 2011

	Pension Trust Fund	OPEB Trust Fund
Additions:		
Contributions:		
Employer	\$ 3,750,515	\$ 4,500,000
Employee	2,981,011	
Total contributions	6,731,526	4,500,000
Investment income:		
Net appreciation in fair value of investments	(2,709,262)	(200,100)
Interest and dividends	2,412,782	70,289
	(296,480)	(129,811)
Investment expense	(424,632)	-
Net investment income	(721,112)	(129,811)
Total additions	6,010,414	4,370,189
Deductions:		
Benefits	4,910,686	-
Refunds of contributions	1,177,486	-
Administrative expense	2,250	
Total deductions	6,090,422	
Change in Plan Net Assets	(80,008)	4,370,189
Fund Balance - Reserved for Employees' Pension Benefits (Plan Net Assets):		
Beginning of year	98,997,855	
End of year	\$ 98,917,847	\$ 4,370,189

## NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

## **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The County of Washington (County), a fourth class County, originally founded in 1781, is located in western Pennsylvania, to the south of the City of Pittsburgh. The County, operating under an elected three-member Board of Commissioners (Commissioners), provides services in many areas to its residents, including various general government, public safety, and health and welfare services.

The primary government financial statements (financial statements) of the County have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the authoritative standardsetting body for the establishment of governmental accounting and financial reporting principles. The more significant of these accounting policies are as follows:

#### A. <u>Reporting Entity</u>

The reporting entity for the County includes the accounts of all County operations, including administrative and judicial government, corrections, and health and welfare. These financial statements include the Primary Government (the County, a general purpose local government, and all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from the County) and do not reflect all component units that meet the criteria for inclusion under GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units."

Consistent with applicable guidance, the criteria used by the County to evaluate the inclusion of potential component units within its reporting entity are financial accountability and the nature and significance of the relationship. The County is financially accountable for:

- 1. Organizations that make up the legal County entity.
- 2. Legally separate organizations if the Commissioners appoint a voting majority of the organization's governing body and the County is able to impose its will on the organization or if there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County.

## NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

- a. <u>Impose its Will</u> If the County can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.
- b. <u>Financial Benefit or Burden</u> Exists if the County (1) is entitled to the organization's resources, (2) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide support to, the organization, or (3) is obligated in some manner for the debt of the organization.
- 3. Organizations that are fiscally dependent on the County. Fiscal dependency is established if the organization is unable to adopt its budget, levy taxes or set rates or charges, or issue bonded debt without approval by the County.

#### **Component Units:**

The following separately administered organizations meet the criteria for inclusion in the County's reporting entity. However, as described in Note 1, these financial statements include only the primary government.

#### Washington County Authority

The Authority was created, pursuant to the Municipality Authorities Act of 1945, primarily as a financing vehicle for County projects. The Authority's officers are appointed by the Commissioners. Debt issued by the Authority on behalf of the County is subject to guarantee by the County. Payments equal to related debt service are made by the County under the terms of a lease agreement. Separately issued audited financial statements of the Authority are available through the Authority's administrative offices.

#### Washington County Tourist Promotion Agency

The Washington County Tourist Promotion Agency (Agency) was designed to stimulate and increase the volume of tourism within the County. The Agency's Board is appointed by the Commissioners. The Agency operates autonomously from the County and is responsible for the designation of management. Debt issued by the Agency on behalf of the County is subject to guarantee by the County. Separately issued financial statements are available through the Agency's administrative offices.

## NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

#### **Related Organizations:**

Following are organizations that have the majority of their governing board appointed by the County Commissioners, without the County being financially accountable for the organization:

#### Washington County Housing Authority

The Washington County Housing Authority (Housing County) administers HUD's Section 8 housing program for the County and is funded through federal grants. The Housing Authority's Board is appointed by the County Commissioners and operates independently of any ongoing involvement of the County. The County must approve the concept of any major capital expansion project, but are not financially accountable for the Housing Authority.

#### Washington County Industrial Development Authority

The Washington County Industrial Development Authority (IDA) issues low interest, tax-exempt bonds and uses the proceeds to finance projects intended to stimulate economic growth in the County. The IDA's Board is appointed by the County Commissioners and the IDA operates independently of any ongoing involvement of the County. The County must approve the concept of any major bond issue of the IDA but only in relation to the benefit to the County of the projects that will be funded through the debt proceeds. The County has no legal responsibility for IDA debt.

#### Washington County Redevelopment Authority

The Washington County Redevelopment Authority (RDA) administers state and federal grant programs intended to stimulate urban revitalization and growth in the County. The RDA's Board is appointed by the County Commissioners and the RDA operates independently of any ongoing involvement of the County except that the County is a contractual recipient of federal financial assistance under agreements with the U.S. Department of Housing and Urban Development (HUD). The County has authorized HUD to transmit funds under these programs directly to the RDA. HUD recognizes RDA as the representative agency with program oversight responsibility. These transactions do not meet the criteria for inclusion in the County's financial statements.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

#### Washington County Hospital Authority

The Washington County Hospital Authority (Hospital Authority) issues low interest, tax-exempt bonds to enable capital financing for hospitals and nursing homes. The five members of the Hospital Authority's Board are appointed by the County Commissioners. The Hospital Authority operates independently of any ongoing involvement of the County. The County must approve the concept of any major project of the Hospital Authority, but are not financially accountable for the Hospital Authority. The County has no legal responsibility for Hospital Authority debt.

#### Washington County Conservation District

The Washington County Conservation District (Conservation District), whose Board is appointed by the County Commissioners, provides services and programs intended to address the conservation of the County's natural resources. The Conservation District operates independently of any ongoing involvement of the County.

#### Washington County Drug and Alcohol Program - Single County

The Washington County Drug and Alcohol Program - Single County (D&A Program) was established to provide treatment services through federal and state funded programs to eligible residents of the County. The D&A Program Board of Directors is comprised of eleven members. The County does not exercise significant control over the D&A Program, and the D&A Program is independent of the County regarding fiscal accountability, scope of public service, and financial assistance program relationships.

#### Washington/Greene County Job Training Agency

The Washington/Greene County Job Training Agency (Training Agency) was established as a separate non-profit entity as of September 1, 1995 to provide jobtraining services through federal and state funded programs to eligible residents of Washington and Greene Counties. The Training Agency's Board of Directors is comprised of seventeen members, all of whom are subject to final approval prior to appointment, by the Commissioners of the participating counties. No one County exercises significant control over the Training Agency and the Training Agency is independent of the counties regarding fiscal accountability, scope of public service, and financial assistance program relationships. The Training Agency remains independent of the County.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

## Washington County Fair Board

The Washington County Fair Board (Fair Board) is an eleven-member Board elected from the general membership of the Washington County Agriculture Fair, Inc. The Fair Board manages the annual agriculture fair as well as the maintenance and upkeep of the grounds and facilities under a lease agreement with the County.

#### Southwest Behavioral Health Management, Inc.

Southwest Behavioral Health Management, Inc. (SBHM) is a private, non-profit corporation incorporated for the purpose of monitoring the behavioral health services of the Health Choices program. SBHM operates primarily under funding administered through six counties, one of which is the County, that jointly formed the corporation.

## Washington County Transportation Authority

The Washington County Transportation Authority (Transportation Authority) was created in November 2001, pursuant to the Municipality Authorities Act of 1945, to oversee County transportation operations. The Authority assumed responsibility for services previously provided by the Human Services Authority and the County. The Transportation Authority's Board is appointed by the Commissioners and one commissioner serves as an advisory member of the Board. The Transportation Authority's Board operates autonomously from the County and is responsible for the designation of management.

#### B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues. Expenses reported for functional activities include allocated indirect expenses.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied to the extent collectible. Grants and similar items are recognized as soon as all eligibility requirements imposed by the grantor have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 30 days of the end of the current fiscal period. Property taxes are considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Grants and similar items are recognized as soon as all eligibility requirements imposed by the grantor have been met. All other revenue items are considered to be measurable and available only when cash is received by the County.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims and judgments are recorded only when payment is due.

The Washington County Health Center patient revenue is reported at the estimated net realizable amounts from the residents and third-party payers. Revenue under third-party payer agreements is subject to audit and retroactive adjustment.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

Provisions for estimated third-party payer settlements are provided in the period the related services are rendered. Differences between the estimated amounts accrued and ultimate final settlements are reported as adjustments become known.

The accounts of the County are organized on the basis of funds. A fund is an accounting entity with a self-balancing set of accounts established to record the financial position and results of operations of a specific governmental activity.

The County reports the following major governmental funds:

The *General Fund* is the principal operating fund of the County, which is used to account for all financial transactions except those required to be accounted for in other funds.

The *Health Choices Fund* accounts for expenditures and reimbursement of Commonwealth of Pennsylvania Medical Assistance revenue related to the provision of a mandatory Behavioral Managed Care Program.

The *Mental Health/Mental Retardation Fund* accounts for expenditures and reimbursement of revenue related to providing treatment services to individuals who suffer from mental disabilities.

The *Human Services Fund* accounts for the provision of various social services to eligible County residents. These services are funded by various federal and state grants.

The *Debt Service Fund* accounts for the servicing of general long-term debt not being financed by proprietary funds.

The County reports the following major proprietary funds:

The *Washington County Health Center* operations, which are conducted on a feefor-service basis in a manner similar to commercial enterprises, are accounted for as an Enterprise Fund. The County's intent is that the costs (expenses, including depreciation) of services to the general public be recovered primarily through user charges or cost reimbursement plans.

The *Emergency Communication 911 Fund*, an Enterprise Fund, accounts for the operations of the County's emergency communication system, which is funded by

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

phone user charges, County contributions, and State reimbursement for wireless expenses.

The County also reports the following other governmental funds:

Special Revenue Funds

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes. Special Revenue Funds utilized to account for those financial activities include:

- The *Airport Operating Fund* accounts for the operation of the County Airport. During 2011, operations of the fund were taken over by the RDA.
- The *Liquid Fuels Fund* accounts for state aid revenues used for building and improving roads and bridges.
- The *Hazardous Materials Emergency Response Fund* accounts for funds earmarked for the handling of emergency situations involving hazardous materials.
- The *Domestic Relations Fund* accounts for expenditures and reimbursement of revenue related to the operation of the County's child support enforcement program, which is funded by Federal and County funds.

#### Capital Projects Funds

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds. Capital Projects Funds utilized by the County include:

- The *Airport Capital Projects Fund* accounts for construction and renovation projects to the County Airport.
- The *Capital Expenditures Fund* accounts for capital projects funded by the County's General Fund and bond proceeds.

Additionally, the County reports the following fund types:

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

#### Trust and Agency Funds

Trust and Agency Funds are used to account for assets held by the County in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds. These include the Employees' Retirement Fund, Other Post-Employment Benefits (OPEB) Trust Fund, and Agency Funds.

The *Employees' Retirement Fund* is used to account for the pension plan for County employees. The fund is a Pension Trust Fund and is accounted for in essentially the same manner as a proprietary fund, since capital maintenance is critical.

The *OPEB Trust Fund* is used to account for the funding of the County's other postemployment benefit obligations. The fund is an OPEB trust fund and is accounted for in essentially the same manner as a proprietary fund, since capital maintenance is critical.

Agency Funds are custodial in nature and do not involve measurement of results of operations. Agency Funds are used to account for cash collected by elected row officers (Recorder of Deeds, Register of Wills, Prothonotary, Clerk of Courts, and Sheriff) and other County offices that are subsequently disbursed to the County General Fund, other governments, or individuals for whom it was collected.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of GASB. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

#### D. <u>Revenue Classification on Government-Wide Statement of Activities</u>

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include real estate taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Washington County Health Center Enterprise Fund is patient charges and the Emergency Communications 911 Enterprise Fund is funded from charges to customers for services and State grants. Operating expenses for the Enterprise Funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

#### E. <u>Deposits and Investments</u>

For the purposes of the statement of cash flows, the County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Investments are stated at fair value.

#### F. Interfund Transactions

Advances between funds are accounted for in the appropriate interfund receivable and payable accounts. Non-current portions of long-term interfund loans receivable (reported as "Interfund advances receivable" in the General Fund) are equally offset by a fund balance reserve account, which indicates that they do not constitute "available spendable resources" because they are not a component of net current assets.

#### G. Prepaid Items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### H. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. These costs are charged to operations when incurred.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Land improvements	5 - 50 years
Buildings and improvements	10 - 40 years
Infrastructure (bridges)	60 years
Infrastructure (other)	50 years
Furniture and equipment	5 - 20 years

Inventories, principally supplies, are accounted for as expenditures when purchased. The amount of inventory at December 31, 2011 is not significant.

#### I. Long-Term Liabilities

In the government-wide statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, as a well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In accordance with GASB Statement No. 23, "Accounting and Reporting for Refunding of Debt for Proprietary Activities," the excess of the reacquisition price over the net carrying amount of refunded debt is recorded as a reduction to long-term debt on the statement of net assets and amortized over the shorter of the term of the refunding issue or refunded bonds.

In accordance with GASB Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments," the County's swaption contract did not qualify for hedge accounting and is recorded at fair market value in the government wide statements as

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

an investment. Current period changes in fair market value are recorded as investment gain/loss.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, bond issue costs, and swaption agreements during the current period. The face amount of debt proceeds issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### J. Compensated Absences

Accumulated unpaid vacation pay is generally earned in the year prior to use. The amount of accumulated vacation expected to be paid within twelve months is recorded as a fund liability. The County converts unpaid accumulated sick leave to a termination benefit provided certain restrictive criteria are met. The ultimate amounts to be paid have not been determined; however, such payments have been, and are expected to continue to be, immaterial. Accordingly, no liability for accumulated sick leave has been recorded.

#### K. Fund Equity

In the fund financial statements, governmental funds report fund balance in categories based on the level of restriction placed upon the funds. The levels are as follows:

- Nonspendable This category represents funds that are not in spendable form and includes such items as advances, prepaid expenditures, and inventory.
- Restricted This category represents funds that are limited in use due to constraints on purpose and circumstances of spending that are legally enforceable by outside parties. This category includes funds that are restricted for debt service, Health Choices, human services, and liquid fuels expenditures.
- Committed This category represents funds that are limited in use due to constraints on purpose and circumstances of spending imposed by elected Commissioners. Such a commitment is made via formal action of the County Board of Commissioners and must be made prior to the end of the fiscal year. Removal of this commitment also requires the same formal action that

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

imposed the constraint. Committed funds include funds for capital projects, hazardous materials, and airport operations.

- Assigned This category represents intentions of the County to use the funds for specific purposes. The County Board of Commissioners has delegated the authority to make assignments to the County's Finance Director. This category includes encumbrances.
- Unassigned This category represents all other funds not otherwise defined.

The County's policy is to use funds in the order of the most restricted to the least restricted.

#### L. <u>Net Assets</u>

The government-wide and proprietary fund financial statements are required to report three components of net assets:

- Invested in capital assets, net of related debt This component of net assets consists of capital assets net of accumulated depreciation and is reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted This component of net assets consists of constraints placed on net asset use through external restrictions.
- Unrestricted This component of net assets consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### M. Budgets and Budgetary Accounting

Formal budgetary accounting is employed as a management control for all governmental funds of the County. The County follows these procedures in establishing the budgetary data reflected in the financial statements:

1. During August and September, the department/agency management uses current financial status reports to develop financial projections for their programs for the ensuing year, which are then reviewed with the budget staff.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

- 2. The Commissioners then review the submitted budgets with management.
- 3. Upon consolidation of the department and agency expenditure projections, the Commissioners ascertain the most viable financing method.
- 4. Subsequently, the finance department assembles the preliminary projections of revenues and expenditures into a final budget incorporating any revisions or adjustments resulting from the aforementioned Commissioners' review.
- 5. By early December, the final budget is presented to the Commissioners. Pursuant to budgetary requirements as set forth in the County Code, public notice is given that the final budget is available for inspection for a period of 20 days
- 6. After the 20-day inspection period, but no later than December 31, the Commissioners adopt the final budget by enacting an appropriate resolution.

The Commissioners may at any time, by resolution, make supplemental appropriations for any lawful purpose from any funds on hand or estimated to be received within the fiscal year and not otherwise appropriated, including the proceeds of any borrowing now or hereafter authorized by law. The Commissioners may authorize the transfer of any unencumbered balance of any appropriation item or any portion thereof. The legal level of required Commissioners made several supplementary budgetary appropriations throughout the year. These budget changes are reflected in the applicable budget to actual statements in the final budget amounts.

The Health Choices Special Revenue Fund and Human Services Special Revenue Fund incurred actual expenditures that exceeded budgeted appropriations. The excess appropriations were funded primarily by surplus revenue and then by available fund balance. Miscellaneous other expenditures in the General Fund exceeded budgeted appropriations. The excess appropriations were funded by surplus revenues and prior year fund balance of the General Fund.

#### N. Encumbrance Accounting

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as assigned fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

#### O. <u>Health Choices Reinvestment Reserves</u>

In accordance with Department of Public Welfare (DPW) regulations, capitation revenues in excess of distributions and expenses may be used for reinvestment planning or risk and contingency. These funds must be segregated from other capitation funds and each kept in a separate account. The balance in the reinvestment account at December 31, 2011 is \$1,475,006. The balance in the Risk and Contingency account at December 31, 2011 is \$2,248,477.

#### P. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ than those estimates.

#### Q. Adoption of Accounting Pronouncement

In February 2009, GASB issued Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions." This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. This Statement also provides for additional classification as restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent. This Statement also provides guidance for classifying stabilization amounts on the face of the balance sheet and requires disclosure of certain information about stabilization arrangements in the notes to financial statements. The requirements of this Statement are effective (and were adopted) for the County's 2011 financial statements.

#### R. Pending Pronouncements

GASB has issued the following statements which will become effective in future years as shown below. Management has not yet determined the impact of these statements on the County's financial statements.

GASB Statement No. 61, *"The Financial Reporting Entity."* The objective of this Statement is to have financial reporting entity financial statements be more relevant by improving guidance for including, presenting, and disclosing information about

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

component units and equity interest transactions of a financial reporting entity. This Statement will become effective for the December 31, 2013 year-end.

GASB Statement No. 62, "Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements." The objective of this Statement is to codify into the GASB standards guidance located in FASB and AICPA pronouncements. This Statement will become effective for the December 31, 2012 year-end.

GASB has issued Statement No. 63, "*Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,*" effective for the year ending December 31, 2012. This statement establishes guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position.

#### S. Subsequent Events

Subsequent events have been evaluated through the Independent Auditor's Report date, which is the date the financial statements were available to be issued.

## **2. DEPOSITS AND INVESTMENTS**

Pennsylvania statutes provide for investment of governmental funds into certain authorized investment types including U.S. Treasury bills, other short-term U.S. and Pennsylvania government obligations, insured or collateralized time deposits, and certificates of deposit. The statutes do not prescribe regulations related to demand deposits; however, they do allow the pooling of governmental funds for investment purposes.

In addition to the investments authorized for governmental funds, fiduciary fund investments may also be made in corporate stocks and bonds, real estate, and other investments consistent with sound business practice.

The deposit and investment policy of the County adheres to state statutes and prudent business practice. Deposits of the governmental funds are either maintained in demand deposits, savings accounts, and/or certificates of deposit. There were no deposit or investment transactions during the year that were in violation of either the state statutes or the policy of the County.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

GASB Statement No. 40, "Deposit and Investment Risk Disclosures," requires disclosures related to the following deposits and investment risks: credit risks (including custodial credit risk and concentrations of credit risk), interest rate risk, and foreign currency risk. The following is a description of the County's deposit and investment risk:

*Custodial Credit Risk* - For a deposit, custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a formal deposit policy for custodial credit risk. As of December 31, 2011, \$1,377,908 of the County's \$33,406,135 bank balance was insured by the Federal Deposit Insurance Corporation. The remaining bank balance of \$32,028,227 was exposed to custodial credit risk, which is collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and have the collateral held by an approved custodian in the institution's name. These deposits have carrying amounts of \$32,011,476 as of December 31, 2011 and are classified as cash and cash equivalents in the statement of net assets.

For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside entity. The County does not have a formal investment policy for custodial credit risk.

The County uses an external investment pool to ensure safety and maximize efficiency, liquidity, and yield for County funds. These funds are invested in the Pennsylvania Local Government Investment Trust (PLGIT), and INVEST, which separately issues audited financial statements that are available to the public. The fair value of the County's position in the external investment pool is equivalent to the value of the pool shares. The Commonwealth of Pennsylvania provides external regulatory oversight for the external investment pool. As of December 31, 2011, the bank balances of the investments in PLGIT and INVEST are \$4,108,820 and \$200,841, respectively. The carrying value of the investments in PLGIT and INVEST of \$4,108,826 and \$200,842, respectively, is considered to be a cash equivalent for presentation on the statement of net assets and governmental fund balance sheet.

In addition, included in cash and cash equivalents, the County also has money market investments with a carrying amount of \$978,052 which are invested in short term U.S. treasury instruments and government agencies. The bank balance

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

of the investments in money market funds is \$978,048, which are not exposed to custodial credit risk.

*Credit risk* - The risk that an issuer or other counterparty to an investment will not fulfill its obligations is called credit risk. The County has no formal investment policy that would limit its investment choices based on credit ratings by nationally recognized statistical rating organizations. As of December 31, 2011, the County's investments in PLGIT and INVEST have received an AAA rating from Standard & Poor's.

*Interest Rate Risk* - The County has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. All investments in PLGIT, INVEST and money market accounts have an average maturity of less than one year.

#### Agency Funds

The County maintains bank accounts for the elected row officers and other County offices. The balance of these accounts is reflected in the statement of fiduciary net assets. Receipts and disbursements for these programs were \$51,696,854 and \$51,646,371, respectively, for the year December 31, 2011. The carrying amount of deposits for the row offices and other County offices was \$6,332,105 and the bank balance was \$6,713,869. Of the bank balance, \$123,347 was covered by federal depository insurance. The remaining balance of \$6,590,522 was collateralized in accordance with Act 72 of the Pennsylvania state legislature, which requires the institution to pool collateral for all governmental deposits and has the collateral held by an approved custodian in the institution's name.

#### Pension Trust Fund

The Pension Trust Funds' investments are held separately from those of other County Funds. Investments were consistent with those authorized.

As of December 31, 2011, the County had the following cash equivalents and investments in its Pension Trust Funds:

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

			Investment Maturities from December 31, 2011							
Cash or		Fair	Less than		1-5		6-10	11-15	1	6 or more
Investment Type	M	larket Value	 1 year		Years		Years	 Years		Years
U.S. government and related obligations	\$	17,550,729	\$ 1,444,601	\$	6,797,201	\$	4,330,862	\$ 3,064,308	\$	1,913,757
Corporate debt		10,494,723	153,957		3,704,724		6,192,872	443,170		-
Mortgage and other asset-backed securities		1,463,404	 -		206,881		553,075	 171,099		532,349
Total debt securities		29,508,856	\$ 1,598,558	\$	10,708,806	\$	11,076,809	\$ 3,678,577	\$	2,446,106
Common stock		44,023,119								
Mutual funds		25,157,538								
Total cash and investments reported										
on statement of fiduciary net assets	\$	98,689,513								

The following is a description of the Pension Trust Funds' deposit and investment risks:

*Credit risk* - The risk that an issuer or other counterparty to an investment will not fulfill its obligations is called credit risk. The Pension Trust Funds have no formal investment policy that would limit its investment choices based on credit ratings by nationally recognized statistical rating organizations. As of December 31, 2011, the Pension Trust Funds' investments in fixed income bonds have received the following ratings from Moody's:

#### Credit Quality Distribution for Securities with Credit Exposure

Investment Type	Moody's Rating	Market Value	Percentage of Total Pension Trust Fund Bonds
Fixed Income Bonds	Aaa	\$ 13,684,346	46.4%
Fixed Income Bonds	Aal	213,038	0.7%
Fixed Income Bonds	Aa2	1,383,524	4.7%
Fixed Income Bonds	Aa3	1,363,296	4.6%
Fixed Income Bonds	Unrated	 12,864,652	43.6%
		\$ 29,508,856	100%

*Custodial Credit Risk* - Custodial credit risk is the risk that in the event of the failure of the bank or counterparty, the Pension Trust Funds will not be able to recover the value of their deposits or investments or collateral securities that are in the possession of an outside entity. The Pension Trust Funds do not have a formal deposit or investment policy for custodial credit risk. As of December 31, 2011, the County's pension investment balance, excluding mutual funds, of

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

\$77,515,660 (bank and book balance), was exposed to custodial credit risk. Pension Trust Funds' investments in mutual funds are not exposed to custodial credit risk because they are not evidenced by securities that exist in physical or book entry form.

*Concentration of Credit Risk* - The County places no limit on the amount the County may invest in any one issuer. At December 31, 2011, the Fund had 12.20% of Pension Trust Funds invested in the American New Perspective Fund, with a market value of \$12,038,441.

*Interest Rate Risk* - The Pension Trust Funds do not have a formal deposit or investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

#### Other Post-Employment Benefits (OPEB)

The OPEB investments are held separately from those of other County Funds. Investments were consistent with those authorized.

As of December 31, 2011, the County had the following investments in its OPEB Funds:

Cash or	Fair					
Investment Type	Ma	arket Value				
Corporate debt	\$	1,663,262				
Total debt securities		1,663,262				
Common stock		2,706,927				
Total cash and investments reported on statement of fiduciary net assets	\$	4,370,189				

The following is a description of the OPEB Funds' deposit and investment risks:

*Credit risk* - The risk that an issuer or other counterparty to an investment will not fulfill its obligations is called credit risk. The OPEB Funds have no formal investment policy that would limit its investment choices based on credit ratings by nationally recognized statistical rating organizations. As of December 31,

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

2011, the OPEB Funds' investments in fixed income bonds have received the following ratings from Moody's:

Investment Type	Moody's Rating	 Market Value	Percentage of Total Pension Trust Fund Bonds
Fixed Income Bonds	B2	\$ 1,663,262	100.0%

#### Credit Quality Distribution for Securities with Credit Exposure

*Custodial Credit Risk* - Custodial credit risk is the risk that in the event of the failure of the bank or counterparty, the OPEB Funds will not be able to recover the value of their deposits or investments or collateral securities that are in the possession of an outside entity. The OPEB Funds do not have a formal deposit or investment policy for custodial credit risk. As of December 31, 2011, the County's pension investment balance, of \$4,370,189 was exposed to custodial credit risk.

*Concentration of Credit Risk* - The County places no limit on the amount the County may invest in any one issuer. At December 31, 2011, the County had 13.27% of OPEB Funds invested in the Vanguard Fixed Income Securities FD Inc Inflation-Protected Securities FD Admiral Fund with a market value of \$580,033, and 24.79% of OPEB Funds invested in the Vanguard Total Bond Market Index Signal Fund with a market value of \$1,083,230.

*Interest Rate Risk* - The OPEB Funds do not have a formal deposit or investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

As further described in Note 12, the County has a derivative instrument that is accounted for as an investment. Credit and interest rate risks related to this investment are described in Note 12.

## **3.** INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The General Fund is reimbursed by other funds for expenses paid on behalf of the other funds by the General Fund. The due from/to balances at year-end represent payments not yet made. All balances are expected to be paid within one year.

Transfers out of the General Fund represent local share of costs paid to other funds.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

Individual funds receivable and payable balances at year-end and transfers at December 31, 2011 were as follows:

Fund	Interfund Receivables	Interfund Payables
Major Funds:		
General	\$ 1,279,604	\$ 37,376
Washington County Health Center	-	257,795
Human Services	-	36
MH/MR	-	438
Emergency Communication 911	-	2,086
Other governmental funds	37,376	8,950
Agency Funds		1,010,299
	\$ 1,316,980	\$ 1,316,980
	Transfer	Transfer
Fund	In	Out
Major Funds:		
General	\$ -	\$ 2,470,000
Mental Health/Mental Retardation	370,000	-
Washington County Health Center	700,000	700,000
Emergency Communication 911	450,000	-
Other governmental funds	1,661,101	11,101
	\$ 3,181,101	\$ 3,181,101

# 4. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2011 was as follows:

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

# YEAR ENDED DECEMBER 31, 2011

	Balance at			Balance at
	January 1, 2011	Increases	Decreases	December 31, 2011
Governmental Activities:				
Land and improvements	\$ 8,263,464	\$ 1,598,390	\$ 22,737	\$ 9,839,117
Buildings and improvements	45,882,637	-	-	45,882,637
Infrastructure	26,418,140	-	-	26,418,140
Furniture and equipment	11,740,156	816,864	(186,663)	12,743,683
Construction in progress	1,643,475	3,625,921	83,275	5,186,121
	93,947,872	6,041,175	(80,651)	100,069,698
Less accumulated depreciation for:				
Land and improvements	4,504,163	466,956	21,032	4,950,087
Buildings and improvements	20,198,857	1,064,773	-	21,263,630
Infrastructure	5,174,042	498,666	-	5,672,708
Furniture and equipment	6,125,092	984,909	(186,663)	7,296,664
	36,002,154	3,015,304	(165,631)	39,183,089
Governmental activities capital assets, net	\$ 57,945,718	\$ 3,025,871	\$ 84,980	\$ 60,886,609
	Balance at			Balance at
	January 1, 2011	Increases	Decrea ses	December 31, 2011
Business-type Activities:				,
Buildings and improvements - Health Center	\$ 13,162,587	\$ 1,425,904	\$ 540,505	\$ 14,047,986
Permanent fixtures - Health Center	1,263,218	3,557	47,219	1,219,556
Movable equipment - Health Center	3,252,979	706,124	81,110	3,877,993
Emergency management building	489,688	-	-	489,688
Emergency management equipment	11,494,335	(63,850)	241,050	11,189,435
Construction in progress	721,729		640,312	81,417
	30,384,536	2,071,735	1,550,196	30,906,075
Less accumulated depreciation for:				
Buildings and improvements - Health Center	8,328,062	367,963	583,689	8,112,336
Movable equipment - Health Center	3,134,185	206,623	80,712	3,260,096
Emergencymanagement	6,481,456	1,242,258	684,745	7,038,969
	17,943,703	1,816,844	1,349,146	18,411,401
Business-type activities capital assets, net	\$ 12,440,833	\$ 254,891	\$ 201,050	\$ 12,494,674

Depreciation expense was charged to functions/programs of the primary government as follows:

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

Governmental Activities:	
General government - administration	\$ 1,516,266
General government - judicial	351,353
Public safety	579,686
Public works and enterprises	504,292
Human services	37,634
Culture and recreation	26,073
Total depreciation expense -	
governmental activities	\$ 3,015,304
Business-type Activities:	
Washington County Health Center	\$ 573,586
Emergency Communication 911	1,243,258
Total depreciation expense -	
business-type activities	\$ 1,816,844

## YEAR ENDED DECEMBER 31, 2011

# 5. WASHINGTON COUNTY EMPLOYEES' RETIREMENT SYSTEM

#### Plan Description

The Washington County Retirement System (plan) is a single employer defined benefit pension plan governed by the County Pension Law Act 96 of 1971 (Act), as amended, enacted by the General Assembly of the Commonwealth of Pennsylvania. All County employees become eligible to become plan participants immediately upon becoming an employee. Membership in the plan is optional for elected officials. The plan requires each member to contribute a percentage of their salary to the plan. The plan provides retirement, disability, and death benefits to plan members and their beneficiaries. Cost-of-living adjustments (COLA) are provided at the discretion of the Washington County Employees' Retirement Board. Separate stand-alone financial statements are issued for the plan and may be obtained from the County Controller's Office.

At January 1, 2012, the date of the most recent valuation, participants in the plan were as follows:

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

# Participants:Retirees and beneficiaries588Deferred vested54Active plan members:54Vested666Nonvested378Total1,686

## YEAR ENDED DECEMBER 31, 2011

#### Summary of Significant Accounting Policies

Financial information of the County's plan is presented on the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due as required by the Act. Benefits and refunds are recognized when due and payable in accordance with the terms of the individual plan.

Investments of the plan are reported at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Investments that do not have an established market are reported at estimated fair value.

The actuarial value of assets equals the market value of assets adjusted for unrecognized gains and losses from prior years. Gains and losses are determined by calculating the expected asset return based on Fund assumptions and subtracting the actual fund return. Gains and losses are phased in 20% per year over a 5 year period. The actuarial value of assets is adjusted, if necessary to fall within a corridor of 80% to 120% of market value of assets.

#### Contributions and Funding Policy

The plan's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as a percentage of annual covered payroll, are sufficient to accumulate sufficient assets to pay benefits when due. Level percentage of payroll employer contribution rates are determined using the aggregate actuarial funding method and the same actuarial assumptions used to calculate the pension benefit calculation.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

As a condition of participation, employees are to contribute between 7% to 17% (currently 7%) of their salary as stipulated in the Act. Interest is credited to employee accounts each year at the annual rate of 5.5% as voted upon by the County Retirement Board.

The County's annual required contribution to the Fund for 2011 was \$3,750,578.

The County's annual pension cost and related information for the plan is as follows:

Annual pension cost	\$ 3,750,578
Contributions made	\$ 3,750,515
Actuarial valuation date	1/1/2012
Amortization method	Level Percentage Closed
Amortization period	30 years Closed
Actuarial cost method	Entry Age
Asset valuation method	Five-Year Smoothed Market
Actuarial assumptions:	
Investment rate of return	7.50%
Projected salary increases	3.50%
Underlying inflation rate	3.00%

#### Trend Information

	Annual Pension	U		nsion ation
Year Ending	Cost (APC)	Contributed	(Ass	
12/31/2009	\$ 2,407,359	100.0%	\$	-
12/31/2010	3,581,228	100.0%		-
12/31/2011	3,750,578	100.0%		-

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

#### YEAR ENDED DECEMBER 31, 2011

#### Funded Status

The County's funded status and related information for the Plan as of the latest actuarial valuation date, January 1, 2012, is as follows:

	Actuarial	Excess of			Excess as a
Actuarial	Accrued	Assets			Percentage of
Value of	Liability (AAL)	Over (Under)	Funded	Covered	Covered
Assets	Entry Age	AAL	Ratio	Payroll	Payrol1
\$104,740,018	\$124,145,038	\$ (19,405,020)	84.37%	\$42,103,161	(46.09)%

Effective January 1, 2012, the asset valuation method has been changed from a five year smoothing method based on the ratio of market to cost value of assets to a five year smoothing method based on an increasing percentage of recognized gains and losses relative to expected return. The effect of this change is that the actuarial value of assets has increased by \$9,722,741.

The required schedule of funding progress, included as required supplementary information, immediately follows the notes to financial statements and presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The pension trust funds are invested in various types of financial instruments. This diversification of the investment portfolio serves to assist in mitigating the various types of risks associated with different types of financial instruments. Due to the level of risk associated with certain investments, it is at least reasonably possible that changes in the values of investments could occur and that such a change could materially affect the amount reported on the statement of fiduciary net assets.

## 6. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

In addition to the pension benefits described in Note 5, the County provides postretirement health care benefits to certain retired employees, in accordance with the various union contracts and other employment agreements. The benefit limits, funding policy, and employee and employer contributions are established and amended through union contracts or the County's Board of Commissioners. During 2011, the County started an OPEB trust fund and contributed \$4.5 million. The post-

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

employment benefit plan (plan) is accounted for as a trust fund, an irrevocable trust has been established; however the plan does not issue a separate report. Current year contributions were paid out of the government funds.

*Plan Description.* The County's plan is a single-employer defined benefit healthcare plan that covers all employees of the County whose employment commenced before April 1, 2004. The plan provides healthcare coverage to plan members and their spouses.

*Funding Policy*. The County's contribution is based on projected pay-as-you-go financing requirements. For fiscal year 2011, total cash disbursements for other post-retirement benefit for current retirees or their dependents totaled \$7,108,129. Active employees' contributions for medical, dental, or vision insurances vary per contract and position.

*Annual OPEB Cost.* The County's annual OPEB cost (expense) for the plan is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include economic assumptions about the discount rate and the health care cost trend rates, medical assumptions, and demographic assumptions. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the primary government financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

#### YEAR ENDED DECEMBER 31, 2011

accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The following table shows the components of the County's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the County's net OPEB obligations, as well as the assumptions used to calculate the net OPEB obligation:

Annual required contribution Interest on net OPEB obligation Adjustment to annual required contribution	\$ 4,544,738 372,723 (604,813)		
Annual OPEB cost Benefits paid Transfer to OPEB Trust	4,312,648 (2,608,129) (4,500,000)		
Increase (decrease) in net OPEB obligation Net OPEB obligation (asset), beginning of year	(2,795,481) 8,282,917		
Net OPEB obligation (asset), end of year	\$ 5,487,436		
Actuarial valuation date	1/1/2010		
Actuarial cost method	Projected Unit Credit		
Amortization method	Level dollar, open		
Asset valuation method	Market Value		
Remaining amortization period	30 years		
Actuarial assumptions: Projected salary inflation *	N/A		
Investment rate of return *	4.5%		
Health care inflation rates	12% initial, 5% ultimate		
* Includes inflation at	3.0%		

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

The County is required to have an actuarial valuation report performed biennially.

The schedule of funding progress as of the latest actuarial valuation date, January 1, 2010, for the post-employment healthcare benefits is as follows:

							UAAL as a
Actuarial	1	Actuarial Accrued		Unfunded			Percentage of
Value		Liability	Acc	crued Liability	Funded	Covered	Covered
of Assets		(AAL)		(UAAL)	Ratio	Payroll	Payroll
(a)		(b)		(b)-(a)	(a)/(b)	(c)	[(b)-(a)]/(c)
\$	- 5	\$ 42,360,865	\$	42,360,865	0.0%	\$ 40,609,970	104.3%

## Three-Year Trend Information

Year Ending	Annual OPEB Cost (AOC)	Percentage of AOC Contributed	Net OPEB Obligation (Asset)		
December 31, 2011 December 31, 2010	\$ 4,312,648 4,445,542	165% 50%	\$ 5,487,436 8,282,917		
December 31, 2009	3,134,978	54%	4,639,539		

# 7. REAL ESTATE TAXES

The County's property tax is levied each January 1 on the assessed values as of the prior November 15 for all real property located in the County. The assessed value at December 2010, upon which the 2011 levy was based, was \$1,553,723,925.

The County is limited by the laws of the Commonwealth of Pennsylvania to levy taxes up to \$25.00 per \$1,000 of assessed valuation for General Government Services, and limited to \$10.00 per \$1,000 of valuation for payment of rentals to any municipality and is unlimited for the payment of principal and interest on long-term debt. The tax rate to finance General Government Services other than the payment of principal and interest on long-term debt for the year ended December 31, 2011, was 22.85 mills per \$1,000. The tax rate to finance the payment of principal and interest on long-term debt for the year ended December 31, 2011 was 20.05 mills per \$1,000.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

#### YEAR ENDED DECEMBER 31, 2011

Taxes for 2011 were billed in January 2011 and were due on the following schedule: at two percent discount if paid by March 31, 2011; at face value if paid between April 1, 2011 and June 30, 2011; and at 10 percent penalty if paid between July 1, 2011 and January 15, 2012. The County placed liens on all property for which the 2011 tax was not paid by January 15, 2012. Current tax collections for the year ended December 31, 2011 were approximately 96 percent of the tax levy.

Taxes receivable are reflected on the statement of net assets net of an allowance for doubtful accounts of \$758,795.

## 8. LONG-TERM DEBT

The following is a summary of changes in long-term obligations of the County for the year ended December 31, 2011:

	Balance at December 31, 2010	Additions and Accretion		Payments		Balance at December 31, 2011	Due within one year
Governmental Activities:							
Guaranteed Lease Revenue Bonds,							
Series of 1992	\$ 9,935,722	\$	764,102	\$	1,345,000	\$ 9,354,824	\$ 1,345,000
General Obligation Bonds,							
Series of 1998*	(675,000)		-		(215,000)	(460,000)	(175,000)
General Obligation Bonds,							
Series of 2002A	11,785,000		-		5,000	11,780,000	5,000
General Obligation Bonds,							
Series of 2003	4,845,000		-		45,000	4,800,000	50,000
General Obligation Bonds,							
Series of 2003A	5,345,000		-		600,000	4,745,000	615,000
General Obligation Bonds,							
Series of 2007A	14,686,647		120,860		100,000	14,707,507	105,000
General Obligation Bonds,							
Series of 2007B	3,615,000		-		165,000	3,450,000	175,000
Total Long-Term Debt	\$ 49,537,369	\$	884,962	\$	2,045,000	\$ 48,377,331	\$ 2,120,000
Business-type Activities:							
General Obligation Bonds,							
Series of 1998*	\$ 675,000	\$	_	\$	215,000	\$ 460,000	\$ 225,000

\* The refunding of the General Obligation Bonds, Series of 1998 was applied against the governmental activities portion of the debt as payment terms from the Washington

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

County Health Center to the County remained unchanged as a result of the County's refunding payments. These excess amounts will be applied by the County to other debt service.

General obligation debt payable at December 31, 2011 is composed of the following individual issues:

#### Guaranteed Lease Revenue Bonds, Series of 1992

The County has guaranteed the Series of 1992 Revenue Bonds (1992 Authority Bonds) of the Washington County Authority (Authority), with an original principal amount of \$17,162,970. These 1992 Authority Bonds were issued primarily to finance capital projects. Portions of the 1992 Authority Bonds were refunded by the Guaranteed Lease Revenue Refunding Bonds, Series A of 1993, which were later retired, and by the General Obligation Bonds, Series 2002A. Another portion of the bonds, \$4,777,357, was advance refunded with the General Obligation Bonds, Series 2007A. After consideration of the refundings, the 1992 Authority Bonds consist currently of Capital Appreciation Bonds with an aggregate original issuance amount of \$11,852,970 with maturity values of \$350,000 to \$1,865,000 annually through 2020 issued to yield rates from 6.35% to 6.85%. The Capital Appreciation Bonds accrue and compound interest on a semi-annual basis and are carried at cost plus accrued interest. Total maturity value of the Capital Appreciation Bonds is \$29,190,000.

#### General Obligation Bonds, Series of 1998

At December 31, 2011, the balance of the 1998 Bonds payable was \$0, as the bonds were currently refunded with the proceeds of General Obligation Bonds, Series 2007A.

#### General Obligation Bonds, Series of 2002A

On March 1, 2002, the County issued General Obligation Bonds, Series of 2002A of \$13,925,000 for the purpose of providing funds for the advance refunding of the County's 1992 Bonds, a portion of the Guaranteed Lease Revenue Bonds, Series of 1992, and the 1998 Bonds, and to fund various capital projects. A portion of the 2002A Bonds, \$1,925,000, was advance refunded with the General Obligation Bonds, Series 2007A.

Interest payments are payable semi-annually on March 1 and September 1 with rates ranging from 4.70% to 5.125% until maturity on the general obligation bonds. The

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

2002 Bonds have a final maturity date on September 1, 2027. The 2002 Bonds that mature on and after September 1, 2013 are subject to redemption prior to maturity, at the option of the County, on September 1, 2012 or on any date thereafter, as specified in the 2002 Bonds issuance offering statement.

#### General Obligation Bonds, Series of 2003

On March 15, 2003, the County issued \$8,125,000 of General Obligation Bonds, Series of 2003 (2003 Bonds). The proceeds of the 2003 Bonds were used to currently refund the County's Guaranteed Lease Revenue Refunding Bonds, Series A of 1993. A portion of the 2003 Bonds, \$825,000, was advance refunded with the General Obligation Bonds, Series 2007C.

Interest payments are payable semi-annually on June 1 and December 1 with rates ranging from 4% to 5% until maturity. The 2003 Bonds have a final maturity date on June 1, 2022. The 2003 Bonds that mature on and after June 1, 2022 are subject to redemption prior to maturity, at the option of the County, on December 1, 2013 or on any date thereafter, as specified in the 2003 Bonds issuance offering statement.

#### General Obligation Bonds, Series of 2003A

On July 1, 2003, the County issued \$8,305,000 of General Obligation Bonds (2003A Bonds). The proceeds of the 2003A Bonds were used to advance refund \$7,400,000 principal amount of the County's 1998 Bonds.

Interest payments are payable semi-annually on March 1 and September 1 with rates ranging from 1.50% to 4.20% until maturity. The 2003A Bonds have a final maturity date on September 1, 2022. The 2003A Bonds that mature on and after September 1, 2014 are subject to redemption prior to maturity, at the option of the County, on September 1, 2013 or on any date thereafter.

#### Washington County Note Payable

The County borrowed \$6 million from the Authority out of the proceeds of the Authority's Series 1999 Capital Funding Revenue Bonds (Authority Bonds) for the purpose of creating a pool of funds for various local municipalities' infrastructure projects within the County. A portion of the note was repaid with proceeds from the General Obligation Bonds, Series 2007B, and the remaining balance was paid in full during 2008.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

During 2007, a sinking fund was established by the County related to loans previously reported in the County loan pool. Monthly principal and interest payments made by the local municipalities are deposited into the County's sinking fund, the balance of which, together with any investment earnings, is used to pay amounts due on the General Obligation Bonds, Series 2007B. The sinking fund balance at December 31, 2011 totaled \$978,052 and is reported as cash and cash equivalents on the balance sheet.

#### General Obligation Bonds, Series of 2007A, B, and C

On May 17, 2007, the County issued \$18,630,219 in General Obligation Bonds and \$1,080,000 in General Obligation Taxable Bonds to advance refund portions of the 1992, 2002A, and 2003 bond issuances, to current refund a portion of the 1998 bond issuance, to fund a capitalized interest deposit, to pay off a portion of the loan pool discussed above, and to fund various capital projects. Interest payments are payable semi-annually on March 1 and September 1 with rates ranging from 4.00% to 5.29% until maturity.

A portion of the Series 2007A Bonds consist of Capital Appreciation Bonds with an aggregate original issuance amount of \$2,215,220 with maturity values of \$3,475,000 and \$3,425,000 which mature in 2031 and 2032, respectively, issued to yield rates of 4.65% and 4.66%, respectively. The Capital Appreciation Bonds accrue and compound interest on a semi-annual basis and are carried at cost plus accrued interest. The 2007C Series was paid in full during 2008.

Annual debt service requirements are as follows:

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

	Government	al Activities	Business-type Activities				
Years	Principal	Interest	Principal	Interest			
2012	\$ 2,120,000	\$ 1,704,779	\$ 225,000	\$ 22,663			
2013	2,135,000	1,680,801	235,000	11,750			
2014	2,185,000	1,646,379	-	-			
2015	2,095,000	1,627,048	-	-			
2016	2,105,000	1,600,488	-	-			
2017-2021	11,025,000	7,491,841	-	-			
2022-2026	12,855,000	5,346,083	-	-			
2027-2031	15,857,441	4,003,361	-	-			
2032	542,779	2,352,222					
	50,920,220	27,453,002	460,000	34,413			
Accreted interest	(2,542,889)	2,542,889					
	\$ 48,377,331	\$ 29,995,891	\$ 460,000	\$ 34,413			

#### YEAR ENDED DECEMBER 31, 2011

At December 31, 2011, the County has \$11,875,000 of defeased debt outstanding relating to the various debt issuances.

In conjunction with their swaption transaction described in Note 12, the County received an up front cash payment. The upfront cash payment received by the County was considered to be a borrowing at a rate of 3.176%. As of December 31, 2011, the borrowing had an outstanding balance of \$1,068,507. No payments will be made on the borrowing until the swaption is exercised by the counterparty. If exercised, principal and interest payments will begin in March 2013 and will continue until the borrowing's final maturity in 2027, as summarized in the table below. Interest is currently being accreted to the principal amount annually. Accreted interest on the borrowing was \$202,507 at December 31, 2011.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

Year Ending December 31,	Principal	Interest	Total		
2012	\$ 	\$ _	\$	-	
2013	58,742	34,752		93,494	
2014	60,622	32,872		93,494	
2015	62,563	30,931		93,494	
2016	64,566	28,928		93,494	
2017-2021	355,186	112,284		467,470	
2022-2026	415,796	51,674		467,470	
2027	 91,313	2,181		93,494	
Total	\$ 1,108,788	\$ 293,622	\$	1,402,410	
Less: deferred interest	(40,281)				
	\$ 1,068,507				

## YEAR ENDED DECEMBER 31, 2011

Deferred interest represents interest not accreted as of year-end.

## 9. CONTINGENCIES

At year-end, various claims have been paid and closed where others are outstanding relating to workers' compensation injuries under existing insurance policies. Provisions are recorded in the General and Enterprise funds for benefit claims incurred but unpaid at December 31, 2011. For one particular claim the county has accrued a liability of \$1 million, which represents the full amount of the County's insurance deductible, due to the probability of loss on the claim.

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

The County has been ordered by the court to conduct a reassessment of properties as a result of a filing by local school districts. Costs of complying with the court order are estimated to be as much as \$7 million. The County anticipates issuing debt in

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

order to conduct the reassessment. No deadline to comply with the court order was established.

There are various other matters of pending litigation in which the County is involved. The County believes it has meritorious defenses and intends to contest these matters. The amount of liability, if any, related to these matters is not subject to determination. Accordingly, the financial statements do not include any adjustment for possible effects.

## **10. RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the County carries commercial insurance. There have been no significant changes in insurance coverage in any of the past three years.

## **11. GUARANTEE OF DEBT**

The County guarantees the debt service payments of the Fair Board bank loan. The original amount borrowed by the Fair Board was \$600,000. For the year ended December 31, 2011, principal and interest payments totaled \$50,032. The balance outstanding was approximately \$208,398 at December 31, 2011, with an interest rate of 6.0%. During 2011, the County made no contributions to the Fair Board. County management does not anticipate any contributions being required in the future. The loan has a maturity date of September 1, 2016.

## **12. SWAPTION**

In May 2005, the County entered into a swaption contract that provided the County an up-front payment of \$866,000. As a synthetic refunding of its 2002 General Obligation Bonds, this payment represents the present-value, risk-adjusted savings of a refunding as of June 1, 2012, without issuing refunding bonds at May 2005. The swaption gave the counterparty the option to make the County enter into a pay-fixed, receive-variable interest rate swap on the first day of each month during the period commencing on, and including, October 1, 2012 and terminating on, September 1, 2027. This contract was amended, effective September 21, 2006. It was amended a second time, effective May 16, 2007, due to issuance of the General Obligation Bonds 2007 Series.

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

During 2007, the County paid a swap termination fee of \$200,500 in order to terminate the portion of the swap in conjunction with the General Obligation Bonds 2007 Series bond issue.

If the option is exercised, the County will current refund the existing 2002 General Obligation Bonds as of the exercise date and will issue Variable Rate Refunding Bonds (Refunding Bonds). The intention of the swap is to effectively change the County's variable interest rate on the Refunding Bonds to a synthetic fixed rate of 4.874%.

Per the amended swap agreement, the County would receive interest at the variable rate of 59.10% of the 10-year ISDA swap rate while paying a fixed rate of 4.874%. The 10-year ISDA swap rate is designed to approximate the 10 year LIBOR (London Interbank Offered Rate) rate. The interest payments are calculated based on a notional amount of \$11,775,000, which reduces beginning on September 1, 2012 so that the notional amount approximates the principal outstanding on the Refunding Bonds. The swap would expire on September 1, 2027 consistent with the last anticipated principal payment on the Refunding Bonds.

If the option is exercised, the County would make net swap payments as required by the terms of the contract, that is, receiving a variable rate as noted above for the term of the swap from the counterparty and making a fixed rate payment to the counterparty.

As of December 31, 2011, the swaption had a fair value of (\$2,594,712). As the swaption is considered to be an investment type derivative instrument per accounting standards, it is reported as a derivative liability on the statement of net assets. The changes in fair market value of (\$1,773,017) during fiscal year 2011 are recorded as a component of investment income on the statement of activities. The mark to market value is calculated using a combination of the zero-coupon method and an option pricing model.

A portion of the upfront cash payment received by the County at the time the swaption was entered into is considered to be a borrowing at a rate of 3.176%. As of December 31, 2011, the borrowing had an outstanding balance of \$1,068,507 and is disclosed in more detail in Note 8.

The swap agreement requires the County to post collateral in the event its credit rating falls below Baa1 as issued by Moody's Investors Service or BBB+ as issued by Standard & Poor's. If the County does not post collateral, the swap may be

# NOTES TO THE PRIMARY GOVERNMENT FINANCIAL STATEMENTS

## YEAR ENDED DECEMBER 31, 2011

terminated by the counterparty. The County's credit rating is A+; therefore, no collateral has been posted at December 31, 2011.

Through the use of derivative instruments such as this swaption, the County is exposed to a variety of risks, including credit risk and interest rate risk.

- Credit risk is the risk that a counterparty will not fulfill its obligations. Although the underlying swap exposes the County to credit risk should the swap be executed, the swaption itself does not expose the County to credit risk. On December 31, 2011, the swaption counterparty is rated Aa1 by Moody's Investors Services, Inc. and AA- by Standard & Poor's, nationally recognized statistical rating organizations. If the option was exercised and the counterparty failed to perform according to the terms of the swap agreement, there is some risk of loss to the County, up to the fair market value of the swaption. However, as of December 31, 2011, the swaption had a negative fair market value to the County and as such the County had no credit risk exposure related to this transaction. As of December 31, 2011, there is no collateral posted by the Counterparty related to this transaction, nor has there been any collateral posted since inception of the swaption.
- Interest rate risk is the risk that changes in interest rates will adversely affect the fair values of the County's financial instruments or the County's cash flows. The County's swaption is exercisable by the counterparty beginning in October 2012. The swaption is highly sensitive to changes in interest rates; changes in the variable rate will have a material effect on the swaption's fair market value. If exercised, the resulting interest rate swap will have scheduled maturity dates beginning in fiscal year 2013 through 2027.

## **13.** SUBSEQUENT EVENT

During June of 2012, the County issued \$3,595,000 General Obligation Bonds, Federally Taxable Series A of 2012 and \$18,990,000 General Obligation Bonds, Series B of 2012.

**Required Supplementary Information** 

#### SCHEDULE OF FUNDING PROGRESS FOR THE PENSION TRUST FUND

Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) Entry Age	ess (Deficiency) of Assets Over (Under) AAL	Funded Ratio	 Covered Payroll	Excess (Deficiency) as a Percentage of Covered Payroll
1/1/2012 1/1/2011	\$ 104,740,018 95,337,039	\$ 124,145,038 118,310,447	\$ (19,405,020) (22,973,408)	84.37% 80.58%	\$ 42,103,161 40,421,525	(46.09%) (56.83%)
1/1/2010	90,805,227	112,823,135	(22,017,908)	80.48%	40,609,970	(54.22%)

Source: Actuarial reports

- Note Effective January 1, 2012, the asset valuation method has been changed from a five year smoothing method based on the ratio of market to cost value of assets to a five year smoothing method based on an increasing percentage of recognized gains and losses relative to expected return. The effect of this change is that the actuarial value of assets has increased by \$9,722,741.
- Note Effective January 1, 2010, the salary assumption was changed. The effect of changing the salary assumption from 4.0% to 3.5% is that the actuarial accrued liability decreased by \$1,578,169.

See accompanying notes to supplementary achedules.

## SCHEDULE OF CONTRIBUTIONS FROM EMPLOYERS AND OTHER CONTRIBUTING ENTITIES FOR THE PENSION TRUST FUND

		Annual		
Calenda	r	Required	Per	rcentage
Year	(	Contributions	Co	ntributed
2006	\$	1,833,433		100%
2007		1,489,947		100%
2008		2,801,192		100%
2009		2,407,359		100%
2010		3,581,228		100%
2011		3,750,578		100%

The information presented above was determined as part of the actuarial valuations for the dates indicated.

See accompanying notes to supplementary schedules.

### SCHEDULE OF FUNDING PROGRESS FOR OTHER POST-EMPLOYMENT BENEFIT PLANS

								(Overfunded)/Unfunded
(a)			(b)	(0	Overfunded)	(a/b)	(c)	Actuarial Accrued
Actuaria	ıl	Actı	arial Accrued	Unfu	nded Actuarial	Funded	Covered	Liability (b-a) as a Percentage
Value of A	sset		Liability	Acc	rued Liability	Ratio	Payroll	of Covered Payroll ((b-a)/c)
\$	-	\$	42,360,865	\$	42,360,865	0.0%	\$ 40,609,970	104.3%
	_		40 769 744		40,769,744	0.0%	38,272,892	106.5%
	Actuaria	Actuarial Value of Asset \$ -	Actuarial Actu Value of Asset \$	ActuarialActuarialAccruedValue of AssetLiability	Actuarial Value of AssetActuarial Accrued LiabilityUnfu Acc\$-\$42,360,865\$	Actuarial Value of AssetActuarial Accrued LiabilityUnfunded Actuarial Accrued Liability\$-\$ 42,360,865\$ 42,360,865	Actuarial Value of AssetActuarial Accrued LiabilityUnfunded Actuarial Accrued LiabilityFunded Ratio\$-\$42,360,865\$42,360,8650.0%	Actuarial Value of AssetActuarial Accrued LiabilityUnfunded Actuarial Accrued LiabilityFunded RatioCovered Payroll\$-\$42,360,865\$42,360,8650.0%\$\$40,609,970

Note: Actuarial valuation as of 01/01/08 represents the initial valuation for the plan as required under GASB Statement No. 45 (implemented in 2008). Actuarial valuation reports are only performed on a biennial basis for other post-employment benefit plans.

See accompanying notes to supplementary schedules.

### NOTES TO REQUIRED SUPPLEMENTARY SCHEDULES

### YEAR ENDED DECEMBER 31, 2011

### **1. PENSION INFORMATION**

The information presented in the required supplementary pension schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

Actuarial valuation date	1/1/2012
Actuarial cost method	Entry Age
Amortization method	Level Percentage Closed
Amortization period	30 years Closed
Asset valuation method	Five-Year Smoothed Market
Actuarial assumptions:	
Investment rate of return	7.50%
Projected salary increases	3.50%
Underlying inflation rate	3.00%

### NOTES TO REQUIRED SUPPLEMENTARY SCHEDULES

#### YEAR ENDED DECEMBER 31, 2011

## 2. OPEB INFORMATION

The information presented in the required supplementary OPEB schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

#### Actuarial Data:

Valuation date:	1/1/2010
Actuarial cost method:	Projected Unit Credit
Amortization method:	Level dollar, open
Amortization period:	30 years
Asset valuation method	Market Value

#### **Economic Assumptions:**

Projected salary inflation *	N/A
Investment rate of return *	4.50%
Health care inflation rates	12% initial, 5% ultimate
* Includes inflation at	3.00%

Supplementary Information

#### OTHER GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

#### DECEMBER 31, 2011

	Special Revenue Funds						Capital Projects Funds							
	Airport	Lie	quid Fuels	N En	azardous Materials nergency esponse		Domestic Relations	Total	Airport Capital Projects	Ē	Capital Expenditures		Total	Total Other Governmental Funds
Assets														
Cash and cash equivalents Investments Taxes receivable, net of allowance	\$ 21,856	\$	716,457	\$	193,749 - -	\$	32,819	\$ 964,881 - -	\$ - -	\$	1,848,364 - -	\$	1,848,364 - -	\$ 2,813,245
Due from other governments	-		199,988		5,782		314,491	520,261	-		592,203		592,203	1,112,464
Interest and other	8,366		391		-		9,787	18,544	-		618,202		618,202	636,746
Loan receivable Due from other funds Prepaids and other	 - -		-		633		37,376 454	37,376 1,087	-	<u> </u>	62,665		62,665	37,376 63,752
Total Assets	\$ 30,222	\$	916,836	\$	200,164	\$	394,927	\$ 1,542,149	\$ -	\$	3,121,434	\$	3,121,434	\$ 4,663,583
Liabilities and Fund Balance														
Liabilities:														
Accounts payable Accrued payroll and related liabilities	\$ 338 7,451	\$	243,367 32,979	\$	5,945 1,401	\$	13,361 99,608	\$ 263,011 141,439	\$ - -	\$	1,115,830	\$	1,115,830	\$ 1,378,841 141,439
Deferred revenue	-		-		7,668		-	7,668	-		-		-	7,668
Due to other funds	150		444		77		-	671	-		8,279		8,279	8,950
Health Choices risk and contingency fund liability Advances due to other funds	 -		-		-		493,787	493,787	-		-		-	493,787
Total Liabilities	 7,939		276,790		15,091		606,756	906,576			1,124,109		1,124,109	2,030,685
Fund Balance:														
Nonspendable:														
Inventories and prepaids	-		-		633		454	1,087	-		62,665		62,665	63,752
Advance	-		-		-		(493,787)	(493,787)	-		-		-	(493,787)
Restricted for: Liquid fuels			640,046				-	640,046						640,046
Committed for:	-		040,040		-		-	040,040	-		-		-	040,040
Capital projects	-		-		-		-	-	-		1,847,231		1,847,231	1,847,231
Hazardous materials	-		-		183,409		-	183,409	-		-		-	183,409
Airport operations	22,283		-		-		-	22,283	-		-		-	22,283
Assigned for:														
Encumbrances	-		-		1,031		2,695	3,726	-		87,429		87,429	91,155
Unassigned	 -		-		-		278,809	278,809					-	278,809
Total Fund Balance	 22,283		640,046		185,073		(211,829)	635,573			1,997,325		1,997,325	2,632,898
Total Liabilities and Fund Balance	\$ 30,222	\$	916,836	\$	200,164	\$	394,927	\$ 1,542,149	\$ -	\$	3,121,434	\$	3,121,434	\$ 4,663,583

#### OTHER GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

	Special Revenue Funds						Capital Projects Funds				
	Airport Operating	Liquid Fuels	Hazardous Materials Emergency Response	Domestic Relations	Total	Airport Capital Projects	Capital Expenditures	Total	Total Other Governmental Funds		
Revenues:	¢	<u>^</u>	<u>^</u>	¢	<u>^</u>	¢.	<u>^</u>	<b>^</b>	¢		
Taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
Intergovernmental Charges for services	- 161,065	2,817,993	65,696 93,001	1,783,140 130,828	4,666,829 384,894	432,937	1,602,266	2,035,203	6,702,032 384,894		
Interest	101,005	2,288	93,001 77	130,828	2,365	-	10,029	10,029	12,394		
Other	- 66	2,200	4,653	7,389	12,108	-	1,001,216	1,001,216	1,013,324		
Other	00		4,055	7,389	12,108		1,001,210	1,001,210	1,015,524		
Total revenues	161,131	2,820,281	163,427	1,921,357	5,066,196	432,937	2,613,511	3,046,448	8,112,644		
Expenditures:											
Current:											
General government - judicial	-	-	-	2,658,336	2,658,336	-	-	-	2,658,336		
Public safety	-	-	94,473	-	94,473	-	-	-	94,473		
Public works and enterprises	162,843	2,769,382	-	-	2,932,225	-	-	-	2,932,225		
Capital projects						444,038	4,028,573	4,472,611	4,472,611		
Total expenditures	162,843	2,769,382	94,473	2,658,336	5,685,034	444,038	4,028,573	4,472,611	10,157,645		
Excess (Deficiency) of Revenues											
Over Expenditures	(1,712)	50,899	68,954	(736,979)	(618,838)	(11,101)	(1,415,062)	(1,426,163)	(2,045,001)		
Other Financing Sources (Uses):											
Operating transfers in	50,000	-	-	600,000	650,000	11,101	1,000,000	1,011,101	1,661,101		
Operating transfers out				-			(11,101)	(11,101)	(11,101)		
Total financing sources (uses)	50,000			600,000	650,000	11,101	988,899	1,000,000	1,650,000		
Net Change in Fund Balance	48,288	50,899	68,954	(136,979)	31,162	-	(426,163)	(426,163)	(395,001)		
Fund Balance:											
Beginning of year	(26,005)	589,147	116,119	(74,850)	604,411		2,423,488	2,423,488	3,027,899		
End of year	\$ 22,283	\$ 640,046	\$ 185,073	\$ (211,829)	\$ 635,573	\$ -	\$ 1,997,325	\$ 1,997,325	\$ 2,632,898		

### SPECIAL REVENUE FUNDS

### AIRPORT OPERATING FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Final B	Original and Final Budgeted Actual Amounts Amounts		Variance		
Revenues:						
Charges for services	\$	-	\$	161,065	\$	161,065
Other		-		66		66
Total revenues				161,131		161,131
Expenditures:						
Public works and enterprises		-		162,843		(162,843)
Excess (Deficiency) of Revenues Over Expenditures		-		(1,712)		(1,712)
Other Financing Sources (Uses): Operating transfer in	10	0,000		50,000		(50,000)
Net Change in Fund Balance	\$ 10	0,000	\$	48,288	\$	(51,712)

## SPECIAL REVENUE FUNDS

## LIQUID FUELS FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Original and Final Budgeted Amounts	Actual	Variance
Revenues:			
Intergovernmental:			
State liquid fuels tax	\$ 4,390,000	\$ 2,817,993	\$ (1,572,007)
Interest	5,000	2,288	(2,712)
Total revenues	4,395,000	2,820,281	(1,574,719)
Expenditures:			
Public works and enterprises:			
Highways and bridges	4,409,988	2,769,382	1,640,606
Excess (Deficiency) of Revenues			
Over Expenditures	\$ (14,988)	\$ 50,899	\$ 65,887

### SPECIAL REVENUE FUNDS

## HAZARDOUS MATERIALS EMERGENCY RESPONSE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Fina	iginal and I Budgeted	Actual Amounts		ariance
Revenues:					
Intergovernmental:					
Federal grant	\$	21,895	\$ 46,943	\$	25,048
State grant		27,748	18,753		(8,995)
Charges for services		86,000	93,001		7,001
Interest		250	77		(173)
Other		8,000	 4,653		(3,347)
Total revenues		143,893	 163,427		19,534
Expenditures:					
Public safety		107,093	 94,473		12,620
Excess (Deficiency) of Revenues Over Expenditures	\$	36,800	\$ 68,954	\$	32,154

### SPECIAL REVENUE FUNDS

### DOMESTIC RELATIONS FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Original and Final Budgeted Amounts	Actual Amounts	Variance
Revenues:			
Intergovernmental:			
Department of Public Welfare - IV-D funds	\$ 1,750,000	\$ 1,461,855	\$ (288,145)
Department of Public Welfare - incentive	275,000	321,285	46,285
Charges for services	200,000	130,828	(69,172)
Other	5,000	7,389	2,389
Total revenues Expenditures:	2,230,000	1,921,357	(308,643)
General government - judicial	2,991,749	2,658,336	333,413
General government - Judicial	2,771,747	2,030,330	555,415
Excess (Deficiency) of Revenues Over Expenditures	(761,749)	(736,979)	24,770
Other Financing Sources (Uses):			
Operating transfer in	600,000	600,000	
Net Change in Fund Balance	\$ (161,749)	\$ (136,979)	\$ 24,770

## CAPITAL PROJECTS FUNDS

## AIRPORT CAPITAL PROJECTS FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Original and Final Budgeted Amounts		ŀ	Actual Amounts	Variance		
Revenues:							
Intergovernmental:							
Federal grant	\$	80,000	\$	432,937	\$	352,937	
Expenditures:		100.000		444.020		(244.020)	
Capital projects		100,000		444,038		(344,038)	
Excess (Deficiency) of Revenues Over Expenditures		(20,000)		(11,101)		8,899	
		(_0,000)		(11,101)		0,022	
<b>Other Financing Sources (Uses):</b>							
Operating transfer in		20,000		11,101		(8,899)	
Net Change in Fund Balance	\$	-	\$	_	\$	-	

## CAPITAL PROJECTS FUNDS

## CAPITAL EXPENDITURES FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

	Original and Final Budgeted Amounts	Actual Amounts	Variance
Revenues:			
Intergovernmental	\$ 1,200,000	\$ 1,602,266	\$ 402,266
Interest	20,000	10,029	(9,971)
Other	300,000	1,001,216	701,216
Total revenues	1,520,000	2,613,511	1,093,511
Expenditures:			
Capital projects	7,478,250	4,028,573	3,449,677
Excess (Deficiency) of Revenues Over Expenditures	(5,958,250)	(1,415,062)	4,543,188
<b>Other Financing Sources (Uses):</b>			
Operating transfers in	500,000	1,000,000	500,000
Operating transfers out	(20,000)	(11,101)	8,899
Total other financing sources (uses)	480,000	988,899	508,899
Net Change in Fund Balance	\$ (5,478,250)	\$ (426,163)	\$ 5,052,087

## FIDUCIARY FUNDS

## ALL AGENCY FUNDS COMBINING BALANCE SHEET

#### DECEMBER 31, 2011

	T	reasurer	Recorder of Deeds	Register of Wills	Pro	othonotary	Clerk of Courts	Court ministrator - ervision Fees
Assets Cash and cash equivalents	\$	67,103	\$ 1,429,952	\$ 174,605	\$	632,036	\$ 668,319	\$ 981,336
Liabilities								
Due to other funds Due to other governments Escrow liability	\$	67,103	\$ - 1,429,952 -	\$ 174,605	\$	632,036	\$ - 668,319	\$ 981,336 - -
Total Liabilities	\$	67,103	\$ 1,429,952	\$ 174,605	\$	632,036	\$ 668,319	\$ 981,336
		CYS Services	 Tax Claim	omestic elations	Co	Prison ommissary	Sheriff's Office	 Total
Assets								
Cash and cash equivalents	\$	14,684	\$ 1,590,291	\$ 61,811	\$	391,634	\$ 320,334	\$ 6,332,105
Liabilities								
Due to other funds Due to other governments Escrow liability	\$	- 14,684	\$ 28,963 199,151 1,362,177	\$ - 61,811	\$		\$ 320,334	\$ 1,010,299 1,870,811 3,450,995
Total Liabilities	\$	14,684	\$ 1,590,291	\$ 61,811	\$	391,634	\$ 320,334	\$ 6,332,105

## FIDUCIARY FUNDS

## ALL AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

### DECEMBER 31, 2011

	Balance at January 1, 2011	Additions	Deletions	Balance at December 31, 2011
Treasurer:				
Assets				
Cash and cash equivalents	\$ 70,673	\$ 375,277	\$ 378,847	\$ 67,103
Liabilities				
Due to other governments	\$ 70,673	\$ 375,277	\$ 378,847	\$ 67,103
Recorder of Deeds:				
Assets				
Cash and cash equivalents	\$ 1,144,959	\$ 16,992,249	\$ 16,707,256	\$ 1,429,952
Liabilities				
Due to other governments	\$ 1,144,959	\$ 16,992,249	\$ 16,707,256	\$ 1,429,952
Register of Wills:				
Assets				
Cash and cash equivalents	\$ 164,020	\$ 11,157,097	\$ 11,146,512	\$ 174,605
Liabilities				
Due to other governments	\$ 164,020	\$ 11,157,097	\$ 11,146,512	\$ 174,605
				(Continued)

## FIDUCIARY FUNDS

## ALL AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

DECEMBER 31, 2011

(Continued)

Prothonotary:	Balance at January 1, 2011 Additions Deletions		Balance at December 31, 2011	
Assets				
Cash and cash equivalents	\$ 994,922	\$ 4,542,806	\$ 4,905,692	\$ 632,036
Liabilities				
Escrow liability	\$ 994,922	\$ 4,542,806	\$ 4,905,692	\$ 632,036
Clerk of Courts:				
Assets				
Cash and cash equivalents	\$ 567,420	\$ 3,596,980	\$ 3,496,081	\$ 668,319
Liabilities				
Escrow liability	\$ 567,420	\$ 3,596,980	\$ 3,496,081	\$ 668,319
Court Administrator - Supervision Fees:				
Assets				
Cash and cash equivalents	\$ 743,273	\$ 473,063	\$ 235,000	\$ 981,336
Liabilities				
Due to other funds	\$ 743,273	\$ 473,063	\$ 235,000	\$ 981,336
				(Continued)

### FIDUCIARY FUNDS

## ALL AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

### DECEMBER 31, 2011

(Continued)

	Balance at January 1, 2011	Additions Deletions		Balance at December 31, 2011	
CYS Services:					
Assets					
Cash and cash equivalents	\$ 13,489	\$ 13,198	\$ 12,003	\$ 14,684	
Liabilities					
Escrow liability	\$ 13,489	\$ 13,198	\$ 12,003	\$ 14,684	
Tax Claim:					
Assets					
Cash and cash equivalents	\$ 1,675,727	\$ 10,330,783	\$ 10,416,219	\$ 1,590,291	
Liabilities					
Due to other funds Due to other governments Escrow liability	\$ 25,257 212,003 1,438,467	\$ 2,146,893 7,068,792 1,115,098	\$ 2,143,187 7,081,644 1,191,388	\$ 28,963 199,151 1,362,177	
	\$ 1,675,727	\$ 10,330,783	\$ 10,416,219	\$ 1,590,291	
Domestic Relations:					
Assets					
Cash and cash equivalents	\$ 59,893	\$ 1,661,516	\$ 1,659,598	\$ 61,811	
Liabilities					
Escrow liability	\$ 59,893	\$ 1,661,516	\$ 1,659,598	\$ 61,811	

(Continued)

### FIDUCIARY FUNDS

## ALL AGENCY FUNDS COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

## DECEMBER 31, 2011

(Continued)

	Balance at January 1, 2011	Additions	Balance at December 31, 2011		
Prison Commissary:					
Assets					
Cash and cash equivalents	\$ 342,987	\$ 364,742	\$ 316,095	\$ 391,634	
Liabilities					
Escrow liability	\$ 342,987	\$ 364,742	\$ 316,095	\$ 391,634	
Sheriff's Office:					
Assets					
Cash and cash equivalents	\$ 504,259	\$ 2,232,334	\$ 2,416,259	\$ 320,334	
Liabilities					
Escrow liability	\$ 504,259	\$ 2,232,334	\$ 2,416,259	\$ 320,334	

(Concluded)